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(Original Signature of Member)

116TH CONGRESS
2D SESSION

H. R. _____

To improve and reform policing practices, accountability and transparency.

IN THE HOUSE OF REPRESENTATIVES

Mr. STAUBER introduced the following bill; which was referred to the
Committee on _____

A BILL

To improve and reform policing practices, accountability and
transparency.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Just and Unifying Solutions To Invigorate Communities
6 Everywhere Act of 2020” or the “JUSTICE Act”.

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act shall be as follows:

Sec. 1. Short title; table of contents.

TITLE I—LAW ENFORCEMENT REFORMS

- Sec. 101. George Floyd and Walter Scott Notification Act.
- Sec. 102. Breonna Taylor Notification Act.
- Sec. 103. Guidance.
- Sec. 104. Compliance assistance grants.
- Sec. 105. Incentivizing banning of chokeholds.
- Sec. 106. Falsifying police incident reports.

TITLE II—BODY-WORN CAMERAS

- Sec. 201. Body-Worn Camera Partnership Grant Program.
- Sec. 202. Penalties for failure to use body-worn cameras.

TITLE III—LAW ENFORCEMENT RECORDS RETENTION

- Sec. 301. Law enforcement records retention.

TITLE IV—JUSTICE FOR VICTIMS OF LYNCHING

- Sec. 401. Short title.
- Sec. 402. Findings.
- Sec. 403. Lynching.

TITLE V—COMMISSION ON THE SOCIAL STATUS OF BLACK MEN AND BOYS ACT

- Sec. 501. Short title.
- Sec. 502. Commission establishment and membership.
- Sec. 503. Other matters relating to appointment; removal.
- Sec. 504. Leadership election.
- Sec. 505. Commission duties and powers.
- Sec. 506. Commission meeting requirements.
- Sec. 507. Annual report guidelines.
- Sec. 508. Commission compensation.

TITLE VI—ALTERNATIVES TO THE USE OF FORCE, DE-ESCA- LATION, BEHAVIORAL HEALTH CRISES AND DUTY TO INTER- VENE TRAINING

- Sec. 601. Training on alternatives to use of force, de-escalation, and behavioral health crises.
- Sec. 602. Training on duty to intervene.

TITLE VII—NATIONAL CRIMINAL JUSTICE COMMISSION ACT

- Sec. 701. Short title.
- Sec. 702. Findings.
- Sec. 703. Establishment of Commission.
- Sec. 704. Purpose of the Commission.
- Sec. 705. Review, recommendations, and report.
- Sec. 706. Membership.
- Sec. 707. Administration.
- Sec. 708. Direct appropriations.
- Sec. 709. Sunset.

TITLE VIII—LAW ENFORCEMENT AGENCY HIRING AND EDUCATION

Subtitle A—Hiring

- Sec. 801. Law enforcement agency hiring.
- Sec. 802. Reauthorization of law enforcement grant programs.

Subtitle B—Training

- Sec. 811. Definitions.
- Sec. 812. Program authorized.
- Sec. 813. Online education resources.
- Sec. 814. National Museum of African American History and Culture Council.
- Sec. 815. Engagement of eligible program participants.
- Sec. 816. Annual report.

TITLE IX—BEST PRACTICES AND STUDIES

- Sec. 901. Best practices.
- Sec. 902. Study.
- Sec. 903. Mental health study.
- Sec. 904. Study and proposal on improving accountability for DOJ grants.

TITLE X—CLOSING THE LAW ENFORCEMENT CONSENT LOOPHOLE ACT

- Sec. 1001. Prohibition on engaging in sexual acts while acting under color of law.
- Sec. 1002. Incentive for States.
- Sec. 1003. Reports to Congress.

TITLE XI—EMERGENCY FUNDING

- Sec. 1101. Emergency designation.

1 **TITLE I—LAW ENFORCEMENT**
 2 **REFORMS**

3 **SEC. 101. GEORGE FLOYD AND WALTER SCOTT NOTIFICA-**
 4 **TION ACT.**

5 (a) SHORT TITLE.—This section may be cited as the
 6 “George Floyd and Walter Scott Notification Act”.

7 (b) NATIONAL USE-OF-FORCE DATA COLLECTION.—
 8 Section 501 of title I of the Omnibus Crime Control and
 9 Safe Streets Act of 1968 (34 U.S.C. 10152) is amended
 10 by adding at the end the following:

11 “(h) NATIONAL USE-OF-FORCE DATA COLLEC-
 12 TION.—

1 “(1) DEFINITIONS.—In this section—

2 “(A) the term ‘law enforcement officer’—

3 “(i) means any officer, agent, or em-
4 ployee of a State, unit of local government,
5 or an Indian tribe authorized by law or by
6 a government agency to engage in or su-
7 pervise the prevention detection, or inves-
8 tigation of any violation of criminal law, or
9 authorized by law to supervise sentenced
10 criminal offenders; and

11 “(ii) includes an individual described
12 in clause (i) who is employed or volunteers
13 in a full-time, part-time, or auxiliary ca-
14 pacity;

15 “(B) the term ‘National Use-of-Force Data
16 Collection’ means the National Use-of-Force
17 Data Collection of the Federal Bureau of Inves-
18 tigation; and

19 “(C) the term ‘serious bodily injury’ means
20 bodily injury that involves a substantial risk of
21 death, unconsciousness, extreme physical pain,
22 protracted and obvious disfigurement, or pro-
23 tracted loss or impairment of the function of a
24 bodily member, organ, or mental faculty.

1 “(2) REPORTING REQUIREMENT.—For each fis-
2 cal year in which a State or unit of local government
3 receives funds under subsection (a), the State or
4 unit of local government shall report to the National
5 Use-of-Force Data Collection on an annual basis and
6 pursuant to guidelines established by the Federal
7 Bureau of Investigation, information regarding—

8 “(A) a use-of-force event by a law enforce-
9 ment officer in the State or unit of local gov-
10 ernment that involves—

11 “(i) the fatality of an individual that
12 is connected to use of force by a law en-
13 forcement officer;

14 “(ii) the serious bodily injury of an in-
15 dividual that is connected to use of force
16 by a law enforcement officer; and

17 “(iii) in the absence of either death or
18 serious bodily injury, when a firearm is
19 discharged by a law enforcement officer at
20 or in the direction of an individual;

21 “(B) any event in which a firearm is dis-
22 charged by a civilian at or in the direction of
23 a law enforcement officer; and

24 “(C) the death or serious bodily injury of
25 a law enforcement officer that results from any

1 discharge of a firearm by a civilian, or any
2 other means, including whether the law enforce-
3 ment officer was killed or suffered serious bod-
4 ily injury as part of an ambush or calculated
5 attack.

6 “(3) INFORMATION REQUIRED.—For each use-
7 of-force event required to be reported under para-
8 graph (2), the following information shall be pro-
9 vided, as required by the Federal Bureau of Inves-
10 tigation:

11 “(A) Incident information.

12 “(B) Subject information.

13 “(C) Officer information.

14 “(4) COMPLIANCE.—

15 “(A) INELIGIBILITY FOR FUNDS.—

16 “(i) FIRST FISCAL YEAR.—

17 “(I) STATES.—For the first fis-
18 cal year beginning after the date of
19 enactment of the George Floyd and
20 Walter Scott Notification Act in which
21 a State fails to comply with paragraph
22 (2) with respect to a State law en-
23 forcement agency, the State shall be
24 subject to a 20-percent reduction of
25 the funds that would otherwise be al-

1 located for retention by the State
2 under section 505(c) for that fiscal
3 year, and if any unit of local govern-
4 ment within the State fails to comply
5 with paragraph (2), the State shall be
6 subject to a reduction of the funds al-
7 located for retention by the State
8 under section 505(c) that is equal to
9 the percentage of the population of
10 the State represented by the unit of
11 local government, not to exceed 20
12 percent.

13 “(II) LOCAL GOVERNMENTS.—
14 For the first fiscal year beginning
15 after the date of enactment of the
16 George Floyd and Walter Scott Notifi-
17 cation Act in which a unit of local
18 government fails to comply with para-
19 graph (2), the unit of local govern-
20 ment shall be subject to a 20-percent
21 reduction of the funds that would oth-
22 erwise be allocated to the unit of local
23 government for that fiscal year under
24 this subpart.

25 “(ii) SUBSEQUENT FISCAL YEARS.—

1 “(I) STATES.—Beginning in the
2 first fiscal year beginning after the
3 first fiscal year described in clause
4 (i)(I) in which a State fails to comply
5 with paragraph (2) with respect to a
6 State law enforcement agency, the
7 percentage by which the funds de-
8 scribed in clause (i)(I) are reduced
9 shall be increased by 5 percent each
10 fiscal year the State fails to comply
11 with paragraph (2), except that such
12 reduction shall not exceed 25 percent
13 in any fiscal year.

14 “(II) LOCAL GOVERNMENTS.—
15 Beginning in the first fiscal year be-
16 ginning after the first fiscal year de-
17 scribed in clause (i)(II) in which a
18 unit of local government fails to com-
19 ply with paragraph (2), the percent-
20 age by which the funds described in
21 clause (i)(II) are reduced shall be in-
22 creased by 5 percent each fiscal year
23 the unit of local government fails to
24 comply with paragraph (2), except

1 that such reduction shall not exceed
2 25 percent in any fiscal year.

3 “(B) REALLOCATION.—Amounts not allo-
4 cated under a program referred to in subpara-
5 graph (A) to a State or unit of local govern-
6 ment for failure to comply with paragraph (2)
7 shall be reallocated under the program to
8 States or units of local government that have
9 complied with paragraph (2).

10 “(5) PUBLIC AVAILABILITY OF DATA.—Not
11 later than 1 year after the date of enactment of this
12 Act, and each year thereafter, the Director of the
13 Federal Bureau of Investigation shall publish, and
14 make available to the public, the National Use-of-
15 Force Data Collection.

16 “(6) FBI OUTREACH AND TECHNICAL ASSIST-
17 ANCE.—The Director of the Federal Bureau of In-
18 vestigation shall provide to a State or unit of local
19 government technical assistance and training for the
20 collection and submission of data in accordance with
21 this subsection.”.

22 **SEC. 102. BREONNA TAYLOR NOTIFICATION ACT.**

23 (a) SHORT TITLE.—This section may be cited as the
24 “Breonna Taylor Notification Act of 2020”.

1 (b) NO-KNOCK WARRANT REPORTS.—Section 501 of
2 title I of the Omnibus Crime Control and Safe Streets Act
3 of 1968 (34 U.S.C. 10152), as amended by section 101
4 of this Act, is amended by adding at the end the following:

5 “(i) NO-KNOCK WARRANT REPORTS.—

6 “(1) DEFINITIONS.—In this subsection:

7 “(A) FEDERAL LAW ENFORCEMENT AGEN-
8 CY.—The term ‘Federal law enforcement agen-
9 cy’ means any agency of the United States au-
10 thorized to engage in or supervise the preven-
11 tion, detection, investigation, or prosecution of
12 any violation of Federal criminal law.

13 “(B) NO-KNOCK WARRANT.—The term
14 ‘no-knock warrant’ means a warrant that au-
15 thORIZES a law enforcement officer to enter a
16 certain premises to execute a warrant without
17 first knocking or otherwise announcing the
18 presence of the law enforcement officer if a
19 court of competent jurisdiction finds reasonable
20 suspicion that knocking and announcing the
21 presence of law enforcement would—

22 “(i) pose a danger to the officer, a
23 suspect, or a third party on the premises;

24 “(ii) inhibit the investigation; or

1 “(iii) allow the destruction of evi-
2 dence.

3 “(C) STATE LAW ENFORCEMENT AGENCY;
4 LOCAL LAW ENFORCEMENT AGENCY.—The
5 terms ‘State law enforcement agency’ and ‘local
6 law enforcement agency’ mean an agency of a
7 State or unit of local government, respectively,
8 that is authorized to engage in or supervise the
9 prevention, detection, investigation, or prosecu-
10 tion of any violation of criminal law.

11 “(2) REPORT TO ATTORNEY GENERAL.—

12 “(A) REQUIREMENT.—

13 “(i) IN GENERAL.—Subject to clause
14 (iii), not later than January 31 of the first
15 calendar year beginning after the date of
16 enactment of the Breonna Taylor Notifica-
17 tion Act of 2020, and annually there-
18 after—

19 “(I) a State that receives funds
20 under subsection (a) shall submit to
21 the Attorney General a report that in-
22 cludes, for each no-knock warrant car-
23 ried out by a State law enforcement
24 agency of the State during the pre-
25 ceding calendar year, the information

1 described in subclauses (I) through
2 (V) of paragraph (3)(A)(i); and

3 “(II) a unit of local government
4 that receives funds under subsection
5 (a) shall submit to the Attorney Gen-
6 eral a report that includes—

7 “(aa) for each no-knock
8 warrant carried out by a local
9 law enforcement agency of the
10 unit of local government during
11 the preceding calendar year, the
12 information described in sub-
13 clauses (I) through (V) of para-
14 graph (3)(A)(i); and

15 “(bb) the crime rate data
16 for the unit of local government
17 for the preceding calendar year.

18 “(ii) STATE OVERSIGHT OF LOCAL
19 GOVERNMENTS.—A State that receives
20 funds under subsection (a) shall ensure
21 that each unit of local government within
22 the State submits to the Attorney General
23 a report that includes, in accordance with
24 clause (i)(II) of this subparagraph—

1 “(I) for each no-knock warrant
2 carried out by a local law enforcement
3 agency of the unit of local government
4 during the preceding calendar year,
5 the information described in sub-
6 clauses (I) through (V) of paragraph
7 (3)(A)(i); and

8 “(II) the crime rate data for the
9 unit of local government for the pre-
10 ceding calendar year.

11 “(iii) OPEN INVESTIGATIONS.—A
12 State or unit of local government—

13 “(I) may not submit the informa-
14 tion described in subclauses (I)
15 through (V) of paragraph (3)(A)(i)
16 for a no-knock warrant relating to an
17 investigation that has not been closed
18 as of the date on which the applicable
19 report is due under clause (i) of this
20 subparagraph; and

21 “(II) shall include any informa-
22 tion withheld under subclause (I) in
23 the earliest subsequent report sub-
24 mitted under clause (i) after the in-
25 vestigation has been closed.

1 “(B) PENALTY.—

2 “(i) IN GENERAL.—

3 “(I) FIRST FISCAL YEAR.—

4 “(aa) STATES.—

5 “(AA) FAILURE TO
6 COMPLY BY STATE.—For
7 the first fiscal year that fol-
8 lows a fiscal year in which a
9 State failed to comply with
10 subparagraph (A) with re-
11 spect to a State law enforce-
12 ment agency, the State shall
13 be subject to a 20-percent
14 reduction of the funds that
15 would otherwise be allocated
16 for retention by the State
17 under section 505(c) for
18 that fiscal year.

19 “(BB) FAILURE TO
20 COMPLY BY LOCAL GOVERN-
21 MENT.—For the first fiscal
22 year that follows a fiscal
23 year in which a unit of local
24 government within a State
25 failed to comply with sub-

1 paragraph (A), the State
2 shall be subject to a reduc-
3 tion of the funds that would
4 otherwise be allocated for re-
5 tention by the State under
6 section 505(c) for that fiscal
7 year by a percentage that is
8 equal to the percentage of
9 the population of the State
10 that lives in the unit of local
11 government, which may not
12 exceed 20 percent.

13 “(bb) UNITS OF LOCAL GOV-
14 ERNMENT.—For the first fiscal
15 year that follows a fiscal year in
16 which a unit of local government
17 failed to comply with subpara-
18 graph (A), the unit of local gov-
19 ernment shall be subject to a 20-
20 percent reduction of the funds
21 that would otherwise be allocated
22 to the unit of local government
23 under this subpart for that fiscal
24 year.

1 “(II) SUBSEQUENT FISCAL
2 YEARS.—

3 “(aa) STATES.—Beginning
4 in the first fiscal year beginning
5 after the first fiscal year de-
6 scribed in subclause (I)(aa)(AA)
7 in which a State fails to comply
8 with subparagraph (A) with re-
9 spect to a State law enforcement
10 agency, the percentage by which
11 the funds described in subclause
12 (I)(aa)(AA) are reduced shall be
13 increased by 5 percent each fiscal
14 year the State fails to comply
15 with subparagraph (A) with re-
16 spect to a State law enforcement
17 agency, except that such reduc-
18 tion shall not exceed 25 percent
19 in any fiscal year.

20 “(bb) LOCAL GOVERN-
21 MENTS.—Beginning in the first
22 fiscal year beginning after the
23 first fiscal year described in sub-
24 clause (I)(bb) in which a unit of
25 local government fails to comply

1 with subparagraph (A), the per-
2 centage by which the funds de-
3 scribed in subclause (I)(bb) are
4 reduced shall be increased by 5
5 percent each fiscal year the unit
6 of local government fails to com-
7 ply with subparagraph (A), ex-
8 cept that such reduction shall not
9 exceed 25 percent in any fiscal
10 year.

11 “(ii) REALLOCATION.—Amounts not
12 allocated by reason of clause (i) to a State
13 or unit of local government for failure to
14 comply with subparagraph (A) shall be re-
15 allocated to States or units of local govern-
16 ment, respectively, that have complied with
17 subparagraph (A).

18 “(iii) EFFECTIVE DATE.—Clause (i)
19 shall take effect with respect to the third
20 annual report due under subparagraph (A)
21 after the date of enactment of the Breonna
22 Taylor Notification Act of 2020.

23 “(3) ATTORNEY GENERAL REPORT.—

24 “(A) IN GENERAL.—Subject to subpara-
25 graph (B), not later than March 31 of the first

1 calendar year beginning after the date of enact-
2 ment of the Breonna Taylor Notification Act of
3 2020, and annually thereafter, the Attorney
4 General shall publish a report that includes—

5 “(i) for each no-knock warrant carried
6 out by a Federal law enforcement agency,
7 State law enforcement agency, or local law
8 enforcement agency during the preceding
9 calendar year—

10 “(I) the reason for which the
11 warrant was issued, including each
12 violation of law listed on the warrant;

13 “(II) whether, in the course of
14 carrying out the warrant—

15 “(aa) force resulting in
16 property damage, serious bodily
17 injury, or death was used; or

18 “(bb) any law enforcement
19 officer, suspect, or bystander was
20 injured or killed;

21 “(III) the sex, race, ethnicity,
22 and age of each person found at the
23 location for which the no-knock war-
24 rant was issued;

1 “(IV) whether the location
2 searched matched the location de-
3 scribed in the warrant;

4 “(V) whether the warrant in-
5 cluded the particularized information
6 required under the Fourth Amend-
7 ment to the Constitution of the
8 United States, as interpreted by the
9 Supreme Court of the United States,
10 and any other applicable Federal,
11 State, or local law related to the use
12 of no-knock warrants; and

13 “(ii) for each local law enforcement
14 agency for which information is submitted
15 under clause (i) for a calendar year, the
16 crime rate data for the applicable unit of
17 local government for that calendar year.

18 “(B) OPEN INVESTIGATIONS.—The Attor-
19 ney General—

20 “(i) may not publish any information
21 described in subparagraph (A) for a no-
22 knock warrant relating to an investigation
23 that has not been closed as of the date on
24 which the applicable report is due under
25 that paragraph; and

1 “(ii) shall include any information
2 withheld under clause (i) in the earliest
3 subsequent report published under sub-
4 paragraph (A) after the investigation has
5 been closed.”.

6 **SEC. 103. GUIDANCE.**

7 (a) IN GENERAL.—Not later than 180 days after the
8 date of enactment of this Act, the Attorney General, in
9 coordination with the Director of the Federal Bureau of
10 Investigation and State and local law enforcement agen-
11 cies, shall issue guidance on best practices relating to es-
12 tablishing standard data collection systems that capture
13 the information required to be reported under subsections
14 (h) and (i) of section 501 of title I of the Omnibus Crime
15 Control and Safe Streets Act of 1968 (34 U.S.C. 10152),
16 as added by sections 101 and 102 of this Act, respectively,
17 and that ensure the reporting under such subsections (h)
18 and (i) is consistent with data reported under the Death
19 in Custody Reporting Act of 2013 (34 U.S.C. 60105 et
20 seq.), section 20104(a)(2) of the Violent Crime Control
21 and Law Enforcement Act of 1994 (34 U.S.C.
22 12104(a)(2)), which shall include standard and consistent
23 definitions for terms, including the term “use of force”.

24 (b) PRIVACY PROTECTIONS.—Nothing in section 101
25 or 102 shall be construed to supersede the requirements

1 or limitations under section 552a of title 5, United States
2 Code (commonly known as the “Privacy Act of 1974”).

3 **SEC. 104. COMPLIANCE ASSISTANCE GRANTS.**

4 (a) IN GENERAL.—The Attorney General may award
5 grants to States and units of local government to assist
6 in the collection of the information required to be reported
7 under subsections (h) and (i) of section 501 of title I of
8 the Omnibus Crime Control and Safe Streets Act of 1968
9 (34 U.S.C. 10152), as added by sections 101 and 102 of
10 this Act, respectively.

11 (b) APPLICATION.—A State or unit of local govern-
12 ment seeking a grant under this section shall submit an
13 application at such time, in such manner, and containing
14 such information as the Attorney General may require.

15 (c) AMOUNT OF GRANT.—Each grant awarded under
16 this section shall be not more than \$1,000,000.

17 (d) DIRECT APPROPRIATIONS.—For the purpose of
18 making grants under this section, there is authorized to
19 be appropriated, and there is appropriated, out of any
20 money in the Treasury not otherwise appropriated for the
21 fiscal year ending September 30, 2020, \$112,000,000, to
22 remain available until expended.

23 **SEC. 105. INCENTIVIZING BANNING OF CHOKEHOLDS.**

24 (a) SENSE OF CONGRESS.—It is the sense of Con-
25 gress that—

1 (1) chokeholds are extremely dangerous maneu-
2 vers that can easily result in serious bodily injury or
3 death;

4 (2) George Floyd’s death has become a
5 flashpoint to compel the need to address the use of
6 chokeholds by law enforcement officers across the
7 United States;

8 (3) the National Consensus Policy on Use of
9 Force, a collaborative effort among 11 of the most
10 significant law enforcement leadership and labor or-
11 ganizations in the United States, concluded in a dis-
12 cussion paper on the use of force that chokeholds
13 are extremely dangerous and recommended restrict-
14 ing their use, consistent with this section; and

15 (4) law enforcement agencies throughout the
16 United States must create policies that guard
17 against the use of this maneuver to help prevent the
18 death of civilians whom they encounter, and engen-
19 der more trust and faith among law enforcement of-
20 ficers and the communities they serve.

21 (b) INCENTIVIZING BANNING OF CHOKEHOLDS.—

22 (1) COPS GRANT PROGRAM ELIGIBILITY.—Sec-
23 tion 1701 of title I of the Omnibus Crime Control
24 and Safe Streets Act of 1968 (34 U.S.C. 10381), as

1 amended by section 601 of this Act, is amended by
2 adding at the end the following:

3 “(o) BANNING OF CHOKEHOLDS.—

4 “(1) CHOKEHOLD DEFINED.—In this sub-
5 section, the term ‘chokehold’ means a physical ma-
6 neuver that restricts an individual’s ability to
7 breathe for the purposes of incapacitation.

8 “(2) LIMITATION ON ELIGIBILITY FOR
9 FUNDS.—Beginning in the first fiscal year beginning
10 after the date of enactment of the JUSTICE Act, a
11 State or unit of local government may not receive
12 funds under this section for a fiscal year if, on the
13 day before the first day of the fiscal year, the State
14 or unit of local government does not have an agency-
15 wide policy in place for each law enforcement agency
16 of the State or unit of local government that pro-
17 hibits the use of chokeholds except when deadly
18 force is authorized.”.

19 (2) BYRNE GRANT PROGRAM ELIGIBILITY.—
20 Section 501 of title I of the Omnibus Crime Control
21 and Safe Streets Act of 1968 (34 U.S.C. 10152), as
22 amended by section 102 of this Act, is amended by
23 adding at the end the following:

24 “(j) BANNING OF CHOKEHOLDS.—

1 “(1) CHOKEHOLD DEFINED.—In this sub-
2 section, the term ‘chokehold’ means a physical ma-
3 neuver that restricts an individual’s ability to
4 breathe for the purposes of incapacitation.

5 “(2) LIMITATION ON ELIGIBILITY FOR
6 FUNDS.—Beginning in the first fiscal year beginning
7 after the date of enactment of the JUSTICE Act, a
8 State or unit of local government may not receive
9 funds under this part for a fiscal year if, on the day
10 before the first day of the fiscal year, the State or
11 unit of local government does not have an agency-
12 wide policy in place for each law enforcement agency
13 of the State or unit of local government that pro-
14 hibits the use of chokeholds except when deadly
15 force is authorized.”.

16 (c) FEDERAL LAW ENFORCEMENT AGENCIES.—

17 (1) DEFINITION.—In this subsection, the term
18 “chokehold” means a physical maneuver that re-
19 stricts an individual’s ability to breathe for the pur-
20 poses of incapacitation.

21 (2) FEDERAL POLICY.—The Attorney General
22 shall develop a policy for Federal law enforcement
23 agencies that bans the use of chokeholds except
24 when deadly force is authorized.

1 (3) REQUIREMENT.—The head of each Federal
2 law enforcement agency shall implement the policy
3 developed under paragraph (2).

4 **SEC. 106. FALSIFYING POLICE INCIDENT REPORTS.**

5 (a) SENSE OF CONGRESS.—It is the sense of Con-
6 gress that—

7 (1) when a law enforcement officer commits an
8 offense that deprives a citizen of their rights, privi-
9 leges, and immunities protected under the Constitu-
10 tion and laws of the United States, that behavior is
11 penalized to punish those involved and to deter fu-
12 ture conduct;

13 (2) where serious bodily injury or death results
14 from the acts described in paragraph (1), punish-
15 ment must be severe;

16 (3) a law enforcement officer who intentionally
17 submits a false police report in connection with an
18 act described in paragraph (1) should also be pun-
19 ished severely;

20 (4) false reporting described in paragraph (3)
21 not only serves to conceal potential criminal conduct
22 and obstruct the administration of justice, false re-
23 porting also undermines the trust and confidence
24 that communities place in law enforcement agencies;

1 (5) obstruction of justice is intolerable in any
2 form, particularly in the form described in this sub-
3 section;

4 (6) the deterioration of trust and confidence be-
5 tween law enforcement agencies and communities
6 must be abated; and

7 (7) severe penalties must be imposed for indi-
8 viduals who create false police reports in connection
9 with criminal civil rights violations resulting in seri-
10 ous bodily injury or death.

11 (b) OFFENSE.—Chapter 47 of title 18, United States
12 Code, is amended by adding at the end the following:

13 **“SEC. 1041. FALSE REPORTING.**

14 “(a) OFFENSE.—It shall be unlawful for any person
15 to knowingly and willfully falsify a police report in a mate-
16 rial way with the intent to falsify, conceal, or cover up
17 a material fact, in furtherance of the deprivation of any
18 rights, privileges, or immunities secured or protected by
19 the Constitution or laws of the United States where death
20 or serious bodily injury (as defined in section 1365) oc-
21 curs.

22 “(b) PENALTY.—Any person who violates subsection
23 (a) shall be fined under this title, imprisoned for not more
24 than 20 years, or both.”.

1 (c) TECHNICAL AND CONFORMING AMENDMENT.—
2 The table of sections for chapter 47 of title 18, United
3 States Code, is amended by inserting after the item relat-
4 ing to section 1040 the following:

“1041. False reporting.”.

5 (d) SENTENCING ENHANCEMENT FOR FALSIFICA-
6 TION OF POLICE REPORTS.—Pursuant to its authority
7 under section 994 of title 28, United States Code, the
8 United States Sentencing Commission shall review and
9 amend the Federal sentencing guidelines to ensure that
10 the guidelines provide an additional penalty increase of not
11 fewer than 4 offense levels if the defendant knowingly and
12 willfully falsifies a report in a material way with the intent
13 to falsify, conceal, or cover up a material fact, in further-
14 ance of the deprivation of any rights, privileges, or immu-
15 nities secured or protected by the Constitution or laws of
16 the United States where death or serious bodily injury oc-
17 curs.

18 **TITLE II—BODY-WORN CAMERAS**
19 **SEC. 201. BODY-WORN CAMERA PARTNERSHIP GRANT PRO-**
20 **GRAM.**

21 Subpart 1 of part E of title I of the Omnibus Crime
22 Control and Safe Streets Act of 1968 (34 U.S.C. 10151
23 et seq.) is amended by adding at the end the following:

1 **“SEC. 509. BODY-WORN CAMERA PARTNERSHIP GRANT**
2 **PROGRAM.**

3 “(a) DEFINITIONS.—In this section—

4 “(1) the term ‘covered government’ means a
5 State, unit of local government, or Indian Tribe;

6 “(2) the term ‘Director’ means the Director of
7 the Bureau of Justice Assistance; and

8 “(3) the term ‘unit of local government’, not-
9 withstanding section 901, does not include an Indian
10 Tribe.

11 “(b) AUTHORIZATION OF GRANTS.—The Director
12 may make grants to eligible covered governments for use
13 by the covered government for—

14 “(1) the purchase of body-worn cameras;

15 “(2) necessary initial supportive technological
16 infrastructure for body-worn cameras for law en-
17 forcement officers in the jurisdiction of the grantee;

18 “(3) the development of policies and procedures
19 relating to the use of body-worn cameras;

20 “(4) training on the use of body-worn cameras;

21 “(5) the storage, retention, viewing, auditing,
22 and release of footage from body-worn cameras; and

23 “(6) personnel, including law enforcement,
24 prosecution, and criminal defense personnel, to sup-
25 port the administration of the body-worn camera
26 program of the covered government.

1 “(c) ELIGIBILITY.—

2 “(1) APPLICATION.—For a covered government
3 to be eligible to receive a grant under this section,
4 the chief executive officer of the covered government
5 shall submit to the Director an application in such
6 form and containing such information as the Direc-
7 tor may require.

8 “(2) POLICIES AND PROCEDURES ASSUR-
9 ANCES.—The application under paragraph (1) shall,
10 as required by the Director, provide assurances that
11 the covered government will establish policies and
12 procedures in accordance with subsection (d).

13 “(d) REQUIRED POLICIES AND PROCEDURES.—

14 “(1) IN GENERAL.—A covered government re-
15 ceiving a grant under this section shall develop poli-
16 cies and procedures related to the use of body-worn
17 cameras that—

18 “(A) are developed with community input,
19 including from prosecutors and organizations
20 representing crime victims, in accordance with
21 recognized best practices;

22 “(B) require that a body-worn camera be
23 activated when a law enforcement officer ar-
24 rests or detains any person in the course of the

1 official duties of the officer, with consideration
2 to sensitive cases;

3 “(C) apply discipline to any law enforce-
4 ment officer who intentionally fails to ensure
5 that a body-worn camera is engaged, functional,
6 and properly secured at all times during which
7 the camera is required to be worn;

8 “(D) require training for—

9 “(i) the proper use of body-worn cam-
10 eras; and

11 “(ii) the handling and use of the ob-
12 tained video and audio recordings;

13 “(E) provide clear standards for privacy,
14 data retention, and use for evidentiary purposes
15 in a criminal proceeding, including in the case
16 of an assault on a law enforcement officer; and

17 “(F) make footage available to the public
18 in response to a valid request under an applica-
19 ble freedom of information law if the footage
20 can be made available—

21 “(i) without compromising an ongoing
22 investigation or revealing the identity of
23 third parties, including victims, inform-
24 ants, or witnesses; and

1 “(ii) with consideration given to the
2 rights of victims and surviving family
3 members.

4 “(2) PUBLICATION.—A covered government re-
5 ceiving a grant under this section shall make all
6 policies and procedures regarding body-worn cam-
7 eras available on a public website.

8 “(3) GUIDANCE.—The Director shall issue
9 guidance to covered governments related to the re-
10 quirements under paragraph (1).

11 “(e) GRANT AMOUNTS.—

12 “(1) MINIMUM AMOUNT.—

13 “(A) IN GENERAL.—Each fiscal year, un-
14 less the Director has awarded a fully funded
15 grant for each eligible application submitted by
16 a State and any units of local government with-
17 in the State under this section for the fiscal
18 year, the Director shall allocate to the State
19 and units of local government within the State
20 for grants under this section an aggregate
21 amount that is not less than 0.5 percent of the
22 total amount appropriated for the fiscal year
23 for grants under this section.

24 “(B) CERTAIN TERRITORIES.—For pur-
25 poses of the Virgin Islands, American Samoa,

1 Guam, and the Northern Mariana Islands, sub-
2 paragraph (A) shall be applied by substituting
3 ‘0.25 percent’ for ‘0.5 percent’.

4 “(2) MAXIMUM AMOUNT.—

5 “(A) AMOUNT PER COVERED GOVERN-
6 MENT.—A covered government may not receive
7 a grant under this section for a fiscal year in
8 an amount that is greater than 5 percent of the
9 total amount appropriated for grants under this
10 section for the fiscal year.

11 “(B) AGGREGATE AMOUNT PER STATE.—A
12 State and each covered government within the
13 State may not receive grants under this section
14 for a fiscal year in an aggregate amount that
15 is more than 20 percent of the total amount ap-
16 propriated for grants under this section for the
17 fiscal year.

18 “(f) MATCHING FUNDS.—The portion of the costs of
19 a body-worn camera program provided by a grant under
20 this section—

21 “(1) may not exceed 50 percent; and

22 “(2) subject to subsection (e)(2), shall equal 50
23 percent if the grant is to a unit of local government
24 with fewer than 100,000 residents.

1 “(g) SUPPLEMENT, NOT SUPPLANT.—Funds made
2 available under this section shall not be used to supplant
3 covered government funds, but shall be used to increase
4 the amount of funds that would, in the absence of Federal
5 funds, be made available from covered government sources
6 for the purposes of this section.

7 “(h) REPORTS TO THE DIRECTOR.—A covered gov-
8 ernment that receives a grant under this section shall sub-
9 mit to the Director, for each year in which funds from
10 a grant received under this section are expended, a report
11 at such time and in such manner as the Director may rea-
12 sonably require, that contains—

13 “(1) a summary of the activities carried out
14 under the grant and an assessment of whether the
15 activities are meeting the needs identified in the
16 grant application; and

17 “(2) such other information as the Director
18 may require.

19 “(i) REPORTS TO CONGRESS.—Not later than 90
20 days after the end of a fiscal year for which grants are
21 made under this section, the Director shall submit to Con-
22 gress a report that includes—

23 “(1) the aggregate amount of grants made
24 under this section to each covered government for
25 the fiscal year;

1 “(2) a summary of the information provided by
2 covered governments receiving grants under this sec-
3 tion; and

4 “(3) a description of the priorities and plan for
5 awarding grants among eligible covered govern-
6 ments, and how the plan will ensure the effective use
7 of body-worn cameras to protect public safety.

8 “(j) DIRECT APPROPRIATIONS.—For the purpose of
9 making grants under this section there is authorized to
10 be appropriated, and there is appropriated, out of amounts
11 in the Treasury not otherwise appropriated, for the fiscal
12 year ending September 30, 2020, \$500,000,000, to remain
13 available until expended.”.

14 **SEC. 202. PENALTIES FOR FAILURE TO USE BODY-WORN**
15 **CAMERAS.**

16 (a) DEFINITION.—In this section, the term “covered
17 provision” means—

18 (1) section 509 of title I of the Omnibus Crime
19 Control and Safe Streets Act of 1968, as added by
20 section 201; and

21 (2) any other provision of law that makes funds
22 available for the purchase of body-worn cameras.

23 (b) REQUIREMENT.—

24 (1) STATES.—A State that receives funds under
25 a covered provision shall—

1 (A) have a policy in place to apply dis-
2 cipline to any law enforcement officer who in-
3 tentionally fails to ensure that a body-worn
4 camera purchased using those funds is engaged,
5 functional, and properly secured at all times
6 during which the camera is required to be worn;
7 and

8 (B) ensure that any entity to which the
9 State awards a subgrant under the covered pro-
10 vision has a policy in place to apply discipline
11 to any law enforcement officer who intentionally
12 fails to ensure that a body-worn camera pur-
13 chased using those funds is engaged, functional,
14 and properly secured at all times during which
15 the camera is required to be worn.

16 (2) OTHER ENTITIES.—An entity other than a
17 State that receives funds under a covered provision
18 shall have a policy in place to apply discipline to any
19 law enforcement officer who intentionally fails to en-
20 sure that a body-worn camera purchased using those
21 funds is engaged, functional, and properly secured at
22 all times during which the camera is required to be
23 worn.

24 (c) COMPLIANCE.—

25 (1) INELIGIBILITY FOR FUNDS.—

1 (A) FIRST FISCAL YEAR.—

2 (i) STATES.—For the first fiscal year
3 beginning after the date of enactment of
4 this Act in which a State fails to comply
5 with subsection (b)(1), the State shall be
6 subject to a 20-percent reduction of the
7 funds that would otherwise be provided to
8 the State under the applicable covered pro-
9 vision for that fiscal year.

10 (ii) OTHER ENTITIES.—For the first
11 fiscal year beginning after the date of en-
12 actment of this Act in which an entity
13 other than a State fails to comply with
14 subsection (b)(2), the entity shall be sub-
15 ject to a 20-percent reduction of the funds
16 that would otherwise be allocated to the
17 entity under the applicable covered provi-
18 sion for that fiscal year.

19 (B) SUBSEQUENT FISCAL YEARS.—

20 (i) STATES.—Beginning in the first
21 fiscal year beginning after the first fiscal
22 year described in subparagraph (A)(i) in
23 which a State fails to comply with sub-
24 section (b), the percentage by which the
25 funds described in subparagraph (A)(i) are

1 reduced shall be increased by 5 percent
2 each fiscal year the State fails to comply
3 with subsection (b), except that such re-
4 duction shall not exceed 25 percent in any
5 fiscal year.

6 (ii) OTHER ENTITIES.—Beginning in
7 the first fiscal year beginning after the
8 first fiscal year described in subparagraph
9 (A)(i) in which a an entity other than a
10 State fails to comply with subsection (b),
11 the percentage by which the funds de-
12 scribed in subparagraph (A)(ii) are re-
13 duced shall be increased by 5 percent each
14 fiscal year the entity fails to comply with
15 subsection (b), except that such reduction
16 shall not exceed 25 percent in any fiscal
17 year.

18 (2) REALLOCATION.—Amounts not allocated
19 under covered provision to a State or other entity
20 for failure to comply with subsection (b) shall be re-
21 allocated under the covered provision to States or
22 other entities that have complied with subsection (b).

1 **TITLE III—LAW ENFORCEMENT**
2 **RECORDS RETENTION**

3 **SEC. 301. LAW ENFORCEMENT RECORDS RETENTION.**

4 (a) IN GENERAL.— Part E of title I of the Omnibus
5 Crime Control and Safe Streets Acts of 1968 (34 U.S.C.
6 10151 et seq.) is amended by adding at the end the fol-
7 lowing:

8 **“Subpart 4—Law Enforcement Records Retention**

9 **“SEC. 531. LAW ENFORCEMENT RECORDS RETENTION.**

10 “(a) DEFINITIONS.—In this section—

11 “(1) the term ‘applicable covered system’, with
12 respect to a law enforcement agency, means the cov-
13 ered system of the covered government of which the
14 law enforcement agency is part;

15 “(2) the term ‘covered government’ means a
16 State or unit of local government;

17 “(3) the term ‘covered system’ means a system
18 maintained by a covered government under sub-
19 section (b); and

20 “(4) the term ‘disciplinary record’—

21 “(A) means any written document regard-
22 ing an allegation of misconduct by a law en-
23 forcement officer that—

1 “(i) is substantiated and is adju-
2 dicated by a government agency or court;
3 and

4 “(ii) results in—

5 “(I) adverse action by the em-
6 ploying law enforcement agency; or

7 “(II) criminal charges; and

8 “(B) does not include a written document
9 regarding an allegation described in subpara-
10 graph (A) if the adjudication described in
11 clause (i) of that subparagraph has been over-
12 turned on appeal.

13 “(b) RECORDS RETENTION REQUIREMENTS.—

14 “(1) RECORDS RETENTION SYSTEM.—A covered
15 government that receives funds under this part shall
16 maintain a system for sharing disciplinary records of
17 law enforcement officers that meets the require-
18 ments under paragraph (2).

19 “(2) REQUIREMENTS.—In administering a cov-
20 ered system, a covered government shall—

21 “(A) retain each disciplinary record or in-
22 ternal investigation record regarding a law en-
23 forcement officer that is prepared by a law en-
24 forcement agency of the covered government;

1 “(B) retain a record of each award or com-
2 mendation regarding a law enforcement officer
3 that is prepared by a law enforcement agency
4 of the covered government;

5 “(C) establish a policy that ensures that
6 each record included in the covered system is
7 retained and accessible for not less than 30
8 years;

9 “(D) allow a law enforcement officer, coun-
10 sel for a law enforcement officer, or the rep-
11 resentative organization of a law enforcement
12 officer to—

13 “(i) submit information to the covered
14 system relating to a disciplinary record or
15 internal investigation record regarding the
16 law enforcement officer that is retained
17 under subparagraph (A); or

18 “(ii) obtain access to the covered sys-
19 tem in order to review a disciplinary record
20 or internal investigation record described
21 in clause (i);

22 “(E) allow any Federal, State, or local law
23 enforcement agency to access any record in-
24 cluded in the covered system for the purpose of

1 making a decision to hire a law enforcement of-
2 ficer;

3 “(F) require that, before hiring a law en-
4 forcement officer, a representative of a law en-
5 forcement agency of the covered government
6 with hiring authority—

7 “(i) search the applicable covered sys-
8 tem of each law enforcement agency that
9 has employed the applicant as a law en-
10 forcement officer in order to determine
11 whether the applicant has a disciplinary
12 record, internal investigation record, or
13 record of an award or commendation on
14 file; and

15 “(ii) if a record described in clause (i)
16 exists, review the record in full before hir-
17 ing the law enforcement officer; and

18 “(G) prohibit access to the covered system
19 by any individual other than an individual who
20 is authorized to access the covered system for
21 purposes of—

22 “(i) submitting records or other infor-
23 mation to the covered system as described
24 in subparagraphs (A), (B), and (D); or

1 “(ii) reviewing records or other infor-
2 mation in the covered system as described
3 in subparagraphs (E) and (F).

4 “(c) INELIGIBILITY FOR FUNDS.—

5 “(1) IN GENERAL.— A covered government
6 may not receive funds under section 505, 506, 515,
7 or 516 unless the covered government is in compli-
8 ance with subsection (b) of this section.

9 “(2) REALLOCATION.—Amounts not allocated
10 under a section referred to in paragraph (1) to a
11 covered government for failure to comply with sub-
12 section (b) shall be reallocated under that section to
13 covered governments that have complied with sub-
14 section (b).

15 “(d) ONE-TIME GRANT.—

16 “(1) IN GENERAL.—The Attorney General shall
17 award a grant to each State, using an appor-
18 tionment formula that reflects the differences between
19 each State, to be used by the State and units of
20 local government within the State to establish cov-
21 ered systems.

22 “(2) AMOUNT.—The amount of a grant award-
23 ed to a State under paragraph (1) shall be not less
24 than \$1,000,000.

1 “(3) DIRECT APPROPRIATIONS.—For the pur-
2 pose of making grants under this subsection, there
3 is authorized to be appropriated, and there is appro-
4 priated, out of any money in the Treasury not other-
5 wise appropriated, \$100,000,000, to remain avail-
6 able until expended.

7 “(e) INDEMNIFICATION.—

8 “(1) IN GENERAL.—The United States shall in-
9 demnify and hold harmless a covered government,
10 and any law enforcement agency thereof, against
11 any claim (including reasonable expenses of litiga-
12 tion or settlement) by any person or entity related
13 to—

14 “(A) the retention of records in a covered
15 system as required under subsection (b); or

16 “(B) the review of records included in a
17 covered system as required under subsection
18 (b).

19 “(2) LIMITATION.—Paragraph (1) shall not
20 apply to the release of a record—

21 “(A) to a non-law enforcement entity or in-
22 dividual; or

23 “(B) for a purpose other than making a
24 decision to hire a law enforcement officer.”.

1 (b) EFFECTIVE DATE.—Section 531(c) of title I of
2 the Omnibus Crime Control and Safe Streets Acts of
3 1968, as added by subsection (a), shall take effect on Oc-
4 tober 1 of the first fiscal year beginning after the date
5 of enactment of this Act.

6 **TITLE IV—JUSTICE FOR VICTIMS**
7 **OF LYNCHING**

8 **SEC. 401. SHORT TITLE.**

9 This title may be cited as the “Justice for Victims
10 of Lynching Act of 2020”.

11 **SEC. 402. FINDINGS.**

12 Congress finds the following:

13 (1) The crime of lynching succeeded slavery as
14 the ultimate expression of racism in the United
15 States following Reconstruction.

16 (2) Lynching was a widely acknowledged prac-
17 tice in the United States until the middle of the
18 20th century.

19 (3) Lynching was a crime that occurred
20 throughout the United States, with documented inci-
21 dents in all but 4 States.

22 (4) At least 4,742 people, predominantly Afri-
23 can Americans, were reported lynched in the United
24 States between 1882 and 1968.

1 (5) Ninety-nine percent of all perpetrators of
2 lynching escaped from punishment by State or local
3 officials.

4 (6) Lynching prompted African Americans to
5 form the National Association for the Advancement
6 of Colored People (referred to in this section as the
7 “NAACP”) and prompted members of B’nai B’rith
8 to found the Anti-Defamation League.

9 (7) Mr. Walter White, as a member of the
10 NAACP and later as the executive secretary of the
11 NAACP from 1931 to 1955, meticulously inves-
12 tigated lynchings in the United States and worked
13 tirelessly to end segregation and racialized terror.

14 (8) Nearly 200 anti-lynching bills were intro-
15 duced in Congress during the first half of the 20th
16 century.

17 (9) Between 1890 and 1952, 7 Presidents peti-
18 tioned Congress to end lynching.

19 (10) Between 1920 and 1940, the House of
20 Representatives passed 3 strong anti-lynching meas-
21 ures.

22 (11) Protection against lynching was the min-
23 imum and most basic of Federal responsibilities, and
24 the Senate considered but failed to enact anti-lynch-
25 ing legislation despite repeated requests by civil

1 rights groups, Presidents, and the House of Rep-
2 resentatives to do so.

3 (12) The publication of “Without Sanctuary:
4 Lynching Photography in America” helped bring
5 greater awareness and proper recognition of the vic-
6 tims of lynching.

7 (13) Only by coming to terms with history can
8 the United States effectively champion human rights
9 abroad.

10 (14) An apology offered in the spirit of true re-
11 pentance moves the United States toward reconcili-
12 ation and may become central to a new under-
13 standing, on which improved racial relations can be
14 forged.

15 (15) Having concluded that a reckoning with
16 our own history is the only way the country can ef-
17 fectively champion human rights abroad, 90 Mem-
18 bers of the United States Senate agreed to Senate
19 Resolution 39, 109th Congress, on June 13, 2005,
20 to apologize to the victims of lynching and the de-
21 scendants of those victims for the failure of the Sen-
22 ate to enact anti-lynching legislation.

23 (16) The National Memorial for Peace and Jus-
24 tice, which opened to the public in Montgomery, Ala-
25 bama, on April 26, 2018, is the Nation’s first memo-

1 rial dedicated to the legacy of enslaved Black people,
2 people terrorized by lynching, African Americans hu-
3 miliated by racial segregation and Jim Crow, and
4 people of color burdened with contemporary pre-
5 sumptions of guilt and police violence.

6 (17) Notwithstanding the Senate’s apology and
7 the heightened awareness and education about the
8 Nation’s legacy with lynching, it is wholly necessary
9 and appropriate for the Congress to enact legisla-
10 tion, after 100 years of unsuccessful legislative ef-
11 forts, finally to make lynching a Federal crime.

12 (18) Further, it is the sense of Congress that
13 criminal action by a group increases the likelihood
14 that the criminal object of that group will be suc-
15 cessfully attained and decreases the probability that
16 the individuals involved will depart from their path
17 of criminality. Therefore, it is appropriate to specify
18 criminal penalties for the crime of lynching, or any
19 attempt or conspiracy to commit lynching.

20 (19) The United States Senate agreed to unani-
21 mously Senate Resolution 118, 115th Congress, on
22 April 5, 2017, “[c]ondemning hate crime and any
23 other form of racism, religious or ethnic bias, dis-
24 crimination, incitement to violence, or animus tar-
25 geting a minority in the United States” and taking

1 notice specifically of Federal Bureau of Investigation
2 statistics demonstrating that “among single-bias
3 hate crime incidents in the United States, 59.2 per-
4 cent of victims were targeted due to racial, ethnic,
5 or ancestral bias, and among those victims, 52.2
6 percent were victims of crimes motivated by the of-
7 fenders’ anti-Black or anti-African American bias”.

8 (20) On September 14, 2017, President Donald
9 J. Trump signed into law Senate Joint Resolution
10 49 (Public Law 115–58; 131 Stat. 1149), wherein
11 Congress “condemn[ed] the racist violence and do-
12 mestic terrorist attack that took place between Au-
13 gust 11 and August 12, 2017, in Charlottesville,
14 Virginia” and “urg[ed] the President and his admin-
15 istration to speak out against hate groups that
16 espouse racism, extremism, xenophobia, anti-Semi-
17 tism, and White supremacy; and use all resources
18 available to the President and the President’s Cabi-
19 net to address the growing prevalence of those hate
20 groups in the United States”.

21 (21) Senate Joint Resolution 49 (Public Law
22 115–58; 131 Stat. 1149) specifically took notice of
23 “hundreds of torch-bearing White nationalists,
24 White supremacists, Klansmen, and neo-Nazis [who]
25 chanted racist, anti-Semitic, and anti-immigrant slo-

1 gans and violently engaged with counter-demonstra-
2 tors on and around the grounds of the University of
3 Virginia in Charlottesville” and that these groups
4 “reportedly are organizing similar events in other
5 cities in the United States and communities every-
6 where are concerned about the growing and open
7 display of hate and violence being perpetrated by
8 those groups”.

9 (22) Lynching was a pernicious and pervasive
10 tool that was used to interfere with multiple aspects
11 of life—including the exercise of Federally protected
12 rights, as enumerated in section 245 of title 18,
13 United States Code, housing rights, as enumerated
14 in section 901 of the Civil Rights Act of 1968 (42
15 U.S.C. 3631), and the free exercise of religion, as
16 enumerated in section 247 of title 18, United States
17 Code. Interference with these rights was often effec-
18 tuated by multiple offenders and groups, rather than
19 isolated individuals. Therefore, prohibiting conspir-
20 acies to violate each of these rights recognizes the
21 history of lynching in the United States and serves
22 to prohibit its use in the future.

23 **SEC. 403. LYNCHING.**

24 (a) OFFENSE.—Chapter 13 of title 18, United States
25 Code, is amended by adding at the end the following:

1 **“§ 250. Lynching**

2 “Whoever conspires with another person to violate
3 section 245, 247, or 249 of this title or section 901 of
4 the Civil Rights Act of 1968 (42 U.S.C. 3631) shall be
5 punished in the same manner as a completed violation of
6 such section, except that if the maximum term of impris-
7 onment for such completed violation is less than 10 years,
8 the person may be imprisoned for not more than 10
9 years.”.

10 (b) TABLE OF SECTIONS AMENDMENT.—The table of
11 sections for chapter 13 of title 18, United States Code,
12 is amended by inserting after the item relating to section
13 249 the following:

“250. Lynching.”.

14 **TITLE V—COMMISSION ON THE**
15 **SOCIAL STATUS OF BLACK**
16 **MEN AND BOYS ACT**

17 **SEC. 501. SHORT TITLE.**

18 This title may be cited as the “Commission on the
19 Social Status of Black Men and Boys Act”.

20 **SEC. 502. COMMISSION ESTABLISHMENT AND MEMBER-**
21 **SHIP.**

22 (a) ESTABLISHMENT.—The Commission on the So-
23 cial Status of Black Men and Boys (hereinafter in this
24 title referred to as “the Commission”) is established with-

1 in the United States Commission on Civil Rights Office
2 of the Staff Director.

3 (b) MEMBERSHIP.—The Commission shall consist of
4 19 members appointed as follows:

5 (1) The Senate majority leader shall appoint
6 one member who is not employed by the Federal
7 Government and is an expert on issues affecting
8 Black men and boys in America.

9 (2) The Senate minority leader shall appoint
10 one member who is not employed by the Federal
11 Government and is an expert on issues affecting
12 Black men and boys in America.

13 (3) The House of Representatives majority
14 leader shall appoint one member who is not em-
15 ployed by the Federal Government and is an expert
16 on issues affecting Black men and boys in America.

17 (4) The House of Representatives minority
18 leader shall appoint one member who is not em-
19 ployed by the Federal Government and is an expert
20 on issues affecting Black men and boys in America.

21 (5) The Chair of the Congressional Black Cau-
22 cus shall be a member of the Commission, as well
23 as 5 additional Members of the Congressional Black
24 Caucus who shall be individuals that either sit on
25 the following committees of relevant jurisdiction or

1 are experts on issues affecting Black men and boys
2 in the United States, including—

- 3 (A) education;
- 4 (B) justice and Civil Rights;
- 5 (C) healthcare;
- 6 (D) labor and employment; and
- 7 (E) housing.

8 (6) The Staff Director of the United States
9 Commission on Civil Rights shall appoint one mem-
10 ber from within the staff of the United States Com-
11 mission on Civil Rights who is an expert in issues
12 relating to Black men and boys.

13 (7) The Chair of the United States Equal Em-
14 ployment Opportunity Commission shall appoint one
15 member from within the staff of the United States
16 Equal Employment Opportunity Commission who is
17 an expert in equal employment issues impacting
18 Black men.

19 (8) The Secretary of Education shall appoint
20 one member from within the Department of Edu-
21 cation who is an expert in urban education.

22 (9) The Attorney General shall appoint one
23 member from within the Department of Justice who
24 is an expert in racial disparities within the criminal
25 justice system.

1 (10) The Secretary of Health and Human Serv-
2 ices shall appoint one member from within the De-
3 partment of Health and Human Services who is an
4 expert in health issues facing Black men.

5 (11) The Secretary of Housing and Urban De-
6 velopment shall appoint one member from within the
7 Department of Housing and Urban Development
8 who is an expert in housing and development in
9 urban communities.

10 (12) The Secretary of Labor shall appoint one
11 member from within the Department of Labor who
12 is an expert in labor issues impacting Black men.

13 (13) The President of the United States shall
14 appoint 2 members who are not employed by the
15 Federal Government and are experts on issues af-
16 fecting Black men and boys in America.

17 (c) MEMBERSHIP BY POLITICAL PARTY.—If after the
18 Commission is appointed there is a partisan imbalance of
19 Commission members, the congressional leaders of the po-
20 litical party with fewer members on the Commission shall
21 jointly name additional members to create partisan parity
22 on the Commission.

1 **SEC. 503. OTHER MATTERS RELATING TO APPOINTMENT;**
2 **REMOVAL.**

3 (a) **TIMING OF INITIAL APPOINTMENTS.**—Each ini-
4 tial appointment to the Commission shall be made no later
5 than 90 days after the Commission is established. If any
6 appointing authorities fail to appoint a member to the
7 Commission, their appointment shall be made by the Staff
8 Director of the Commission on Civil Rights.

9 (b) **TERMS.**—Except as otherwise provided in this
10 section, the term of a member of the Commission shall
11 be 4 years. For the purpose of providing staggered terms,
12 the first term of those members initially appointed under
13 paragraphs (1) through (5) of section 502 shall be ap-
14 pointed to 2-year terms with all other terms lasting 4
15 years. Members are eligible for consecutive reappointment.

16 (c) **REMOVAL.**—A member of the Commission may
17 be removed from the Commission at any time by the ap-
18 pointing authority should the member fail to meet Com-
19 mission responsibilities. Once the seat becomes vacant, the
20 appointing authority is responsible for filling the vacancy
21 in the Commission before the next meeting.

22 (d) **VACANCIES.**—The appointing authority of a
23 member of the Commission shall either reappoint that
24 member at the end of that member's term or appoint an-
25 other person meeting the qualifications for that appoint-
26 ment. In the event of a vacancy arising during a term,

1 the appointing authority shall, before the next meeting of
2 the Commission, appoint a replacement to finish that
3 term.

4 **SEC. 504. LEADERSHIP ELECTION.**

5 At the first meeting of the Commission each year,
6 the members shall elect a Chair and a Secretary. A va-
7 cancy in the Chair or Secretary shall be filled by vote of
8 the remaining members. The Chair and Secretary are eli-
9 gible for consecutive reappointment.

10 **SEC. 505. COMMISSION DUTIES AND POWERS.**

11 (a) STUDY.—

12 (1) IN GENERAL.—The Commission shall con-
13 duct a systematic study of the conditions affecting
14 Black men and boys, including homicide rates, ar-
15 rest and incarceration rates, poverty, violence, fa-
16 therhood, mentorship, drug abuse, death rates, dis-
17 parate income and wealth levels, school performance
18 in all grade levels including postsecondary education
19 and college, and health issues.

20 (2) TRENDS.—The Commission shall document
21 trends regarding the topics described in paragraph
22 (1) and report on the community impacts of relevant
23 government programs within the scope of such top-
24 ics.

1 (b) PROPOSAL OF MEASURES.—The Commission
2 shall propose measures to alleviate and remedy the under-
3 lying causes of the conditions described in subsection (a),
4 which may include recommendations of changes to the
5 law, recommendations for how to implement related poli-
6 cies, and recommendations for how to create, develop, or
7 improve upon government programs.

8 (c) SUGGESTIONS AND COMMENTS.—The Commis-
9 sion shall accept suggestions or comments pertinent to the
10 applicable issues from members of Congress, governmental
11 agencies, public and private organizations, and private
12 citizens.

13 (d) STAFF AND ADMINISTRATIVE SUPPORT.—The
14 Office of the Staff Director of the United States Commis-
15 sion on Civil Rights shall provide staff and administrative
16 support to the Commission. All entities of the United
17 States Government shall provide information that is other-
18 wise a public record at the request of the Commission.

19 **SEC. 506. COMMISSION MEETING REQUIREMENTS.**

20 (a) FIRST MEETING.—The first meeting of the Com-
21 mission shall take place no later than 30 days after the
22 initial members are all appointed. Meetings shall be fo-
23 cused on significant issues impacting Black men and boys,
24 for the purpose of initiating research ideas and delegating

1 research tasks to Commission members to initiate the first
2 annual report described in section 507.

3 (b) QUARTERLY MEETINGS.—The Commission shall
4 meet quarterly. In addition to all quarterly meetings, the
5 Commission shall meet at other times at the call of the
6 Chair or as determined by a majority of Commission mem-
7 bers.

8 (c) QUORUM; RULE FOR VOTING ON FINAL AC-
9 TIONS.—A majority of the members of the Commission
10 constitute a quorum, and an affirmative vote of a majority
11 of the members present is required for final action.

12 (d) EXPECTATIONS FOR ATTENDANCE BY MEM-
13 BERS.—Members are expected to attend all Commission
14 meetings. In the case of an absence, members are expected
15 to report to the Chair prior to the meeting and allowance
16 may be made for an absent member to participate re-
17 motely. Members will still be responsible for fulfilling prior
18 commitments, regardless of attendance status. If a mem-
19 ber is absent twice in a given year, he or she will be re-
20 viewed by the Chair and appointing authority and further
21 action will be considered, including removal and replace-
22 ment on the Commission.

23 (e) MINUTES.—Minutes shall be taken at each meet-
24 ing by the Secretary, or in that individual's absence, the
25 Chair shall select another Commission member to take

1 minutes during that absence. The Commission shall make
2 its minutes publicly available and accessible not later than
3 one week after each meeting.

4 **SEC. 507. ANNUAL REPORT GUIDELINES.**

5 The Commission shall make an annual report, begin-
6 ning the year of the first Commission meeting. The report
7 shall address the current conditions affecting Black men
8 and boys and make recommendations to address these
9 issues. The report shall be submitted to the President, the
10 Congress, members of the President's Cabinet, and the
11 chairs of the appropriate committees of jurisdiction. The
12 Commission shall make the report publicly available online
13 on a centralized Federal website.

14 **SEC. 508. COMMISSION COMPENSATION.**

15 Members of the Commission shall serve on the Com-
16 mission without compensation.

1 **TITLE VI—ALTERNATIVES TO**
2 **THE USE OF FORCE, DE-ESCA-**
3 **LATION, BEHAVIORAL**
4 **HEALTH CRISES AND DUTY**
5 **TO INTERVENE TRAINING**

6 **SEC. 601. TRAINING ON ALTERNATIVES TO USE OF FORCE,**
7 **DE-ESCALATION, AND BEHAVIORAL HEALTH**
8 **CRISES.**

9 (a) DEFINITIONS.—Section 901(a) of title I of the
10 Omnibus Crime Control and Safe Streets Act of 1968 (34
11 U.S.C. 10251(a)) is amended—

12 (1) in paragraph (27), by striking “and” at the
13 end;

14 (2) in paragraph (28), by striking the period at
15 the end and inserting a semicolon; and

16 (3) by adding at the end the following:

17 “(29) the term ‘de-escalation’ means taking ac-
18 tion or communicating verbally or non-verbally dur-
19 ing a potential force encounter in an attempt to sta-
20 bilize the situation and reduce the immediacy of the
21 threat so that more time, options, and resources can
22 be called upon to resolve the situation without the
23 use of force or with a reduction in the force nec-
24 essary; and

1 “(30) the term ‘behavioral health crisis’ means
2 a situation in which the behavior of a person puts
3 the person at risk of hurting himself or herself or
4 others or prevents the person from being able to
5 care for himself or herself or function effectively in
6 the community, including a situation in which a per-
7 son is under the influence of a drug or alcohol, is
8 suicidal, or experiences symptoms of a mental ill-
9 ness.”.

10 (b) COPS PROGRAM.—Section 1701 of title I of the
11 Omnibus Crime Control and Safe Streets Act of 1968 (34
12 U.S.C. 10381) is amended by adding at the end the fol-
13 lowing:

14 “(n) TRAINING IN ALTERNATIVES TO USE OF
15 FORCE, DE-ESCALATION TECHNIQUES, AND BEHAVIORAL
16 HEALTH CRISES.—

17 “(1) TRAINING CURRICULA.—The Attorney
18 General, in consultation with relevant law enforce-
19 ment agencies of States and units of local govern-
20 ment, labor organizations, professional law enforce-
21 ment organizations, and mental health organiza-
22 tions, shall develop training curricula in—

23 “(A) alternatives to use of force and de-es-
24 calation tactics; and

1 “(B) safely responding to a person experi-
2 encing a behavioral health crisis, including tech-
3 niques and strategies that are designed to pro-
4 tect the safety of the person experiencing the
5 behavioral health crisis, law enforcement offi-
6 cers, and the public.

7 “(2) CERTIFIED PROGRAMS.—The Attorney
8 General shall establish a process to certify public
9 and private entities that offer courses in alternatives
10 to use of force, de-escalation tactics, and techniques
11 and strategies for responding to a behavioral health
12 crisis using the training curricula established under
13 paragraph (1) or equivalents to the training cur-
14 ricula established under paragraph (1).

15 “(3) TRANSITIONAL REGIONAL TRAINING PRO-
16 GRAMS FOR STATE AND LOCAL AGENCY PER-
17 SONNEL.—Until the end of fiscal year 2023, the At-
18 torney General shall, and thereafter may, provide re-
19 gional training to equip and certify personnel from
20 law enforcement agencies of States and units of local
21 government in a State to conduct training using the
22 training curricula established under paragraph (1).

23 “(4) LIST.—The Attorney General shall publish
24 a list of law enforcement agencies of States and
25 units of local government that employ officers who

1 have successfully completed a course described under
2 paragraph (2) or (3), which shall include—

3 “(A) the total number of law enforcement
4 officers employed by the agency;

5 “(B) the number of officers who have com-
6 pleted the course; and

7 “(C) whether personnel from the law en-
8 forcement agency are certified to conduct train-
9 ing.

10 “(5) DIRECT APPROPRIATIONS.—For the pur-
11 pose of making grants under this subsection there is
12 authorized to be appropriated, and there is appro-
13 priated, out of amounts in the Treasury not other-
14 wise appropriated, for the fiscal year ending Sep-
15 tember 30, 2020, \$100,000,000, to remain available
16 until expended.”.

17 (c) BYRNE JAG PROGRAM.—Subpart 1 of part E of
18 title I of the Omnibus Crime Control and Safe Streets Act
19 of 1968 (34 U.S.C. 10151 et seq.) is amended—

20 (1) by redesignating section 508 as section 511;

21 and

22 (2) by inserting after section 507 the following:

23 **“SEC. 508. LAW ENFORCEMENT TRAINING PROGRAMS.**

24 “(a) DEFINITIONS.—In this section—

1 “(1) the term ‘approved course in alternatives
2 to use of force, de-escalation tactics, or techniques
3 and strategies for responding to a behavioral health
4 crisis’ means a course using the training curricula
5 established under section 1701(n)(1) or equivalents
6 to such training curricula—

7 “(A) provided by the Attorney General
8 under section 1701(n)(3); or

9 “(B) provided by a certified entity; and

10 “(2) the term ‘certified entity’ means a public
11 or private entity that has been certified by the At-
12 torney General under section 1701(n)(2).

13 “(b) AUTHORITY.—The Attorney General shall, from
14 amounts made available for this purpose under subsection
15 (e), make grants to States for use by the State or a unit
16 of government located in the State to—

17 “(1) pay for costs associated with conducting
18 the training and for attendance by law enforcement
19 personnel at an approved course in alternatives to
20 use of force, de-escalation tactics, or techniques and
21 strategies for responding to a behavioral health cri-
22 sis; and

23 “(2) procure training in alternatives to use of
24 force, de-escalation tactics, or techniques and strate-

1 gies for responding to a behavioral health crisis from
2 a certified entity.

3 “(c) ALLOCATION OF FUNDS.—

4 “(1) IN GENERAL.—Of the total amount appro-
5 priated to carry out this section for a fiscal year, the
6 Attorney General shall allocate funds to each State
7 in proportion to the total number of law enforcement
8 officers in the State as compared to the total num-
9 ber of law enforcement officers in the United States.

10 “(2) TRAINING FOR STATE LAW ENFORCEMENT
11 OFFICERS.—Each State may retain from the total
12 amount of funds provided to the State for the pur-
13 poses described in this section an amount that is not
14 more than the amount that bears the same ratio to
15 the total amount of funds as the ratio of—

16 “(A) the total number of law enforcement
17 officers employed by the State; to

18 “(B) the total number of law enforcement
19 officers employed by the State and units of
20 local government within the State.

21 “(3) TRAINING FOR LOCAL LAW ENFORCEMENT
22 OFFICERS.—A State shall make available to units of
23 local government in the State for the purposes de-
24 scribed in this section the amounts remaining after
25 a State retains funds under paragraph (2). At the

1 request of a unit of local government, the State may
2 use an amount of the funds allocated to the unit of
3 local government under this paragraph to facilitate
4 training in alternatives to use of force, de-escalation
5 tactics, or techniques and strategies for responding
6 to a behavioral health crisis to law enforcement offi-
7 cers employed by the unit of local government.

8 “(d) REPORTING.—

9 “(1) UNITS OF LOCAL GOVERNMENT.—Any
10 unit of local government that receives funds from a
11 State under subsection (c)(3) shall submit to the
12 State a report indicating—

13 “(A) the number of law enforcement offi-
14 cers that have completed training described in
15 this section;

16 “(B) the total number of law enforcement
17 officers employed by the unit of local govern-
18 ment; and

19 “(C) any barriers to providing the training.

20 “(2) STATES.—Any State that receives funds
21 under subsection (c)(2) shall, after receiving the re-
22 ports described in paragraph (1), submit to the At-
23 torney General—

24 “(A) such reports; and

25 “(B) a report by the State indicating—

1 “(i) the number of law enforcement
2 officers employed by the State that have
3 completed training described in this sec-
4 tion;

5 “(ii) the total number of law enforce-
6 ment officers employed by the State; and

7 “(iii) any barriers to providing the
8 training.

9 “(e) DIRECT APPROPRIATIONS.—For the purpose of
10 making grants under this section there is authorized to
11 be appropriated, and there is appropriated, out of amounts
12 in the Treasury not otherwise appropriated, for the fiscal
13 year ending September 30, 2020, \$250,000,000, to remain
14 available until expended.”.

15 **SEC. 602. TRAINING ON DUTY TO INTERVENE.**

16 Subpart 1 of part E of Title I of the Omnibus Crime
17 Control and Safe Streets Act of 1968 (34 U.S.C. 10151
18 et seq.), as amended by section 201, is amended by adding
19 at the end the following:

20 **“SEC. 510. TRAINING ON DUTY TO INTERVENE.**

21 “(a) TRAINING PROGRAM.—

22 “(1) IN GENERAL.—The Attorney General, in
23 consultation with relevant law enforcement agencies
24 of States and units of local governments and organi-
25 zations representing rank and file law enforcement

1 officers, shall develop a training curriculum for law
2 enforcement agencies and officers on the develop-
3 ment, implementation, fulfillment, and enforcement
4 of a duty of a law enforcement officer to intervene
5 when another law enforcement officer is engaged in
6 excessive use of force.

7 “(2) CERTIFIED PROGRAMS.—The Attorney
8 General shall establish a process to certify public
9 and private entities that offer courses on the duty to
10 intervene that are equivalent to the training cur-
11 riculum established under paragraph (1).

12 “(3) TRANSITIONAL REGIONAL TRAINING PRO-
13 GRAMS.—Until the end of fiscal year 2023, the At-
14 torney General shall provide regional training work-
15 shops for law enforcement officers of States and
16 units of local government, using the training cur-
17 riculum established under paragraph (1).

18 “(4) LIST.—The Attorney General shall publish
19 a list of law enforcement agencies of States and
20 units of local government that employ officers who
21 have successfully completed a course described under
22 paragraph (2) or (3), which shall include the total
23 number of law enforcement officers employed by the
24 agency and the number of officers who have com-
25 pleted the course.

1 “(b) GRANT PROGRAM.—

2 “(1) AUTHORIZATION.—The Attorney General
3 may make grants to State and local law enforcement
4 agencies to—

5 “(A) pay for costs associated with attend-
6 ance by law enforcement personnel at a training
7 course approved by the Attorney General under
8 paragraph (2) or (3) of subsection (a); and

9 “(B) procure training in the duty to inter-
10 vene from a public or private entity certified
11 under subsection (a)(2).

12 “(2) APPLICATION.—Each State or local law
13 enforcement agency seeking a grant under this sub-
14 section shall submit an application to the Attorney
15 General at such time, in such manner, and con-
16 taining such information as the Attorney General
17 may require.

18 “(c) DIRECT APPROPRIATIONS.—For the purpose of
19 making grants under this section, there is authorized to
20 be appropriated, and there is appropriated, out of amounts
21 in the Treasury not otherwise appropriated, for the fiscal
22 year ending September 30, 2020, \$500,000,000, to remain
23 available until expended.”

1 **TITLE VII—NATIONAL CRIMINAL**
2 **JUSTICE COMMISSION ACT**

3 **SEC. 701. SHORT TITLE.**

4 This title may be cited as the “National Criminal
5 Justice Commission Act of 2020”.

6 **SEC. 702. FINDINGS.**

7 Congress finds that—

8 (1) it is in the interest of the United States to
9 establish a commission to undertake a comprehen-
10 sive review of the criminal justice system;

11 (2) there has not been a comprehensive study
12 since the President’s Commission on Law Enforce-
13 ment and Administration of Justice was established
14 in 1965;

15 (3) in a span of 18 months, the President’s
16 Commission on Law Enforcement and Administra-
17 tion of Justice produced a comprehensive report en-
18 titled “The Challenge of Crime in a Free Society”,
19 which contained 200 specific recommendations on all
20 aspects of the criminal justice system involving—

21 (A) Federal, State, Tribal, and local gov-
22 ernments;

23 (B) civic organizations;

24 (C) religious institutions;

25 (D) business groups; and

1 (E) individual citizens; and

2 (4) developments over the intervening 50 years
3 require once again that Federal, State, Tribal, and
4 local governments, law enforcement agencies, includ-
5 ing rank and file officers, civil rights organizations,
6 community-based organization leaders, civic organi-
7 zations, religious institutions, business groups, and
8 individual citizens come together to review evidence
9 and consider how to improve the criminal justice
10 system.

11 **SEC. 703. ESTABLISHMENT OF COMMISSION.**

12 There is established a commission to be known as the
13 “National Criminal Justice Commission” (referred to in
14 this title as the “Commission”).

15 **SEC. 704. PURPOSE OF THE COMMISSION.**

16 The Commission shall—

17 (1) undertake a comprehensive review of the
18 criminal justice system;

19 (2) submit to the President and Congress rec-
20 ommendations for Federal criminal justice reform;
21 and

22 (3) disseminate findings and supplemental guid-
23 ance to the Federal Government, as well as to State,
24 local, and Tribal governments.

1 **SEC. 705. REVIEW, RECOMMENDATIONS, AND REPORT.**

2 (a) GENERAL REVIEW.—The Commission shall un-
3 dertake a comprehensive review of all areas of the criminal
4 justice system, including the criminal justice costs, prac-
5 tices, and policies of the Federal, State, local, and Tribal
6 governments.

7 (b) RECOMMENDATIONS.—

8 (1) IN GENERAL.—Not later than 18 months
9 after the date of the first meeting of the Commis-
10 sion, the Commission shall submit to the President
11 and Congress recommendations for changes in Fed-
12 eral oversight, policies, practices, and laws designed
13 to prevent, deter, and reduce crime and violence, re-
14 duce recidivism, improve cost-effectiveness, and en-
15 sure the interests of justice at every step of the
16 criminal justice system.

17 (2) UNANIMOUS CONSENT.—If a unanimous
18 vote of the members of the Commission at a meeting
19 where a quorum is present pursuant to section
20 706(d) approves a recommendation of the Commis-
21 sion, the Commission may adopt and submit the rec-
22 ommendation under paragraph (1).

23 (3) PUBLIC ACCESS.—The recommendations
24 submitted under this subsection shall be made avail-
25 able to the public.

26 (c) REPORT.—

1 (1) IN GENERAL.—Not later than 18 months
2 after the date of the first meeting of the Commis-
3 sion, the Commission shall disseminate to the Fed-
4 eral Government, as well as to State, local, and
5 Tribal governments, a report that details the find-
6 ings and supplemental guidance of the Commission
7 regarding the criminal justice system at all levels of
8 government.

9 (2) MAJORITY VOTE.—If a majority vote of the
10 members of the Commission approves a finding or
11 supplemental guidance at a meeting where a quorum
12 is present pursuant to section 706(d), the finding or
13 supplemental guidance may be adopted and included
14 in the report required under paragraph (1).

15 (3) DISSENTS.—In the case of a member of the
16 Commission who dissents from a finding or supple-
17 mental guidance approved by a majority vote under
18 paragraph (2), the member may state the reason for
19 the dissent in writing and the report described in
20 paragraph (1) shall include the dissent.

21 (4) PUBLIC ACCESS.—The report submitted
22 under this subsection shall be made available to the
23 public.

1 (d) PRIOR COMMISSIONS.—The Commission shall
2 take into consideration the work of prior relevant commis-
3 sions in conducting the review of the Commission.

4 (e) STATE AND LOCAL GOVERNMENTS.—In issuing
5 the recommendations and report of the Commission under
6 this section, the Commission shall not infringe on the le-
7 gitimate rights of the States to determine the criminal
8 laws of the States or the enforcement of such laws.

9 (f) PUBLIC HEARINGS.—The Commission shall con-
10 duct public hearings in various locations around the
11 United States.

12 (g) CONSULTATION WITH GOVERNMENT AND NON-
13 GOVERNMENT REPRESENTATIVES.—

14 (1) IN GENERAL.—The Commission shall—

15 (A) closely consult with Federal, State,
16 local, and Tribal governments and nongovern-
17 ment leaders, including—

18 (i) State, local, and Tribal law en-
19 forcement officials, including rank and file
20 officers;

21 (ii) legislators;

22 (iii) public health officials;

23 (iv) judges;

24 (v) court administrators;

25 (vi) prosecutors;

- 1 (vii) defense counsel;
- 2 (viii) victims' rights organizations;
- 3 (ix) probation and parole officials;
- 4 (x) criminal justice planners;
- 5 (xi) criminologists;
- 6 (xii) civil rights and liberties organiza-
- 7 tions;
- 8 (xiii) community-based organization
- 9 leaders;
- 10 (xiv) formerly incarcerated individ-
- 11 uals;
- 12 (xv) professional organizations; and
- 13 (xvi) corrections officials; and
- 14 (B) include in the final report required
- 15 under subsection (c) summaries of the input
- 16 and recommendations of the leaders consulted
- 17 under subparagraph (A).
- 18 (2) UNITED STATES SENTENCING COMMIS-
- 19 SION.—To the extent the review and recommenda-
- 20 tions required by this section relate to sentencing
- 21 policies and practices for the Federal criminal jus-
- 22 tice system, the Commission shall conduct the review
- 23 in consultation with the United States Sentencing
- 24 Commission.

1 (h) SENSE OF CONGRESS ON UNANIMITY.—It is the
2 sense of Congress that, given the national importance of
3 the matters before the Commission—

4 (1) the Commission should work toward devel-
5 oping findings and supplemental guidance that are
6 unanimously supported by the members of the Com-
7 mission; and

8 (2) a finding or supplemental guidance unani-
9 mously supported by the members of the Commis-
10 sion should take precedence over a finding or supple-
11 mental guidance that is not unanimously supported.

12 **SEC. 706. MEMBERSHIP.**

13 (a) IN GENERAL.—The Commission shall be com-
14 posed of 14 members, as follows:

15 (1) The President shall appoint 1 member, who
16 shall serve as a co-chairperson of the Commission.

17 (2) The co-chairperson described in paragraph
18 (1) shall appoint 6 members in consultation with the
19 leadership of—

20 (A) the Senate and House of Representa-
21 tives of the same political party as the Presi-
22 dent;

23 (B) the Committee on the Judiciary of the
24 House of Representatives of the same political
25 party as the President; and

1 (C) the Committee on the Judiciary of the
2 Senate of the same political party as the Presi-
3 dent.

4 (3) The leader of the Senate, in consultation
5 with the leader of the House of Representatives who
6 is a member of the opposite party of the President,
7 shall appoint 1 member, who shall serve as a co-
8 chairperson of the Commission.

9 (4) The co-chairperson described in paragraph
10 (3) shall appoint 6 members in consultation with the
11 leadership of—

12 (A) the Senate and House of Representa-
13 tives of the opposite political party as the Presi-
14 dent;

15 (B) the Committee on the Judiciary of the
16 House of Representatives of the opposite polit-
17 ical party as the President; and

18 (C) the Committee on the Judiciary of the
19 Senate of the opposite political party as the
20 President.

21 (b) MEMBERSHIP.—

22 (1) IN GENERAL.—A member shall be ap-
23 pointed based upon knowledge or experience in a rel-
24 evant area, including—

25 (A) law enforcement;

- 1 (B) criminal justice;
- 2 (C) national security;
- 3 (D) prison and jail administration;
- 4 (E) prisoner reentry;
- 5 (F) public health, including—
- 6 (i) physical and sexual victimization;
- 7 (ii) drug addiction; or
- 8 (iii) mental health;
- 9 (G) the rights of victims;
- 10 (H) civil rights;
- 11 (I) civil liberties;
- 12 (J) court administration;
- 13 (K) social services; or
- 14 (L) State, local, or Tribal government.
- 15 (2) LAW ENFORCEMENT REPRESENTATION.—
- 16 (A) MEMBERS APPOINTED BY THE CO-
- 17 CHAIRPERSONS.—Of the 6 members appointed
- 18 by the co-chairperson under subsection (a)(2)—
- 19 (i) not fewer than 2 shall be rep-
- 20 resentatives from Federal, State, or local
- 21 law enforcement agencies, including not
- 22 less than 1 representative from a rank and
- 23 file organization; and

1 (ii) not fewer than 1 shall be a rep-
2 resentative from a Tribal law enforcement
3 agency.

4 (B) OTHER MEMBERS.—Of the 6 members
5 appointed under subsection (a)(4)—

6 (i) not fewer than 2 shall be rep-
7 resentatives of Federal, State, or local law
8 enforcement agencies, including not less
9 than 1 representative from a rank and file
10 organization; and

11 (ii) not fewer than 1 shall be a rep-
12 resentative from a Tribal law enforcement
13 agency.

14 (3) DISQUALIFICATION.—If an individual pos-
15 sesses a personal financial interest in the discharge
16 of a duty of the Commission, the individual may not
17 be appointed as a member of the Commission.

18 (4) TERMS.—A member shall be appointed for
19 the duration of the Commission.

20 (c) APPOINTMENTS AND FIRST MEETING.—

21 (1) APPOINTMENTS.—Each member of the
22 Commission shall be appointed not later than 45
23 days after the date of enactment of this Act.

1 (2) FIRST MEETING.—The Commission shall
2 hold the first meeting of the Commission on the
3 date, whichever is later, that is not later than—

4 (A) 60 days after the date of enactment of
5 this Act; or

6 (B) 30 days after the date on which funds
7 are made available for the Commission.

8 (3) ETHICS.—At the first meeting of the Com-
9 mission, the Commission shall—

10 (A) draft appropriate ethics guidelines for
11 members and staff of the Commission, includ-
12 ing guidelines relating to—

13 (i) conflict of interest; and

14 (ii) financial disclosure;

15 (B) consult with the Committees on the
16 Judiciary of the Senate and the House of Rep-
17 resentatives as a part of drafting the guidelines;
18 and

19 (C) provide each Committee described in
20 subparagraph (B) with a copy of the guidelines
21 completed under subparagraph (A).

22 (d) MEETINGS, QUORUM, AND VACANCIES.—

23 (1) MEETINGS.—The Commission shall meet at
24 the call of—

25 (A) the co-chairpersons; or

1 (B) a majority of the members of the Com-
2 mission.

3 (2) QUORUM.—Except as provided in para-
4 graph (3)(B), a majority of the members of the
5 Commission shall constitute a quorum for purposes
6 of conducting business, except that 2 members of
7 the Commission shall constitute a quorum for pur-
8 poses of receiving testimony.

9 (3) VACANCIES.—

10 (A) IN GENERAL.—A vacancy in the Com-
11 mission shall not affect a power of the Commis-
12 sion, and the vacancy shall be filled in the same
13 manner in which the original appointment was
14 made.

15 (B) QUORUM.—In the case of a vacancy
16 occurring after the date that is 45 days after
17 the date of enactment of this Act, until the date
18 on which the vacancy is filled, a majority of the
19 members of the Commission shall constitute a
20 quorum if—

21 (i) not fewer than 1 member of the
22 Commission appointed under paragraph
23 (1) or (2) of subsection (a) is present; and

1 (ii) not fewer than 1 member of the
2 Commission appointed under paragraph
3 (3) or (4) of subsection (a) is present.

4 (e) ACTIONS OF THE COMMISSION.—

5 (1) IN GENERAL.—The Commission—

6 (A) shall, subject to section 705, act by a
7 resolution agreed to by a majority of the mem-
8 bers of the Commission voting and present; and

9 (B) may establish a panel composed of less
10 than the full membership of the Commission for
11 purposes of carrying out a duty of the Commis-
12 sion under this title, which—

13 (i) shall be subject to the review and
14 control of the Commission; and

15 (ii) may make a finding or determina-
16 tion that may be considered a finding or
17 determination of the Commission if the
18 finding or determination is approved by
19 the Commission.

20 (2) DELEGATION.—If authorized by the co-
21 chairpersons of the Commission, a member, agent,
22 or staff member of the Commission may take an ac-
23 tion that the Commission may take under this title.

24 **SEC. 707. ADMINISTRATION.**

25 (a) STAFF.—

1 (1) EXECUTIVE DIRECTOR.—The Commission
2 shall have a staff headed by an Executive Director,
3 who shall be paid at a rate established for the Cer-
4 tified Plan pay level for the Senior Executive Service
5 under section 5382 of title 5, United States Code.

6 (2) APPOINTMENTS AND COMPENSATION.—The
7 co-chairpersons of the Commission shall designate
8 and fix the compensation of the Executive Director
9 and, in accordance with rules agreed upon by the
10 Commission, may appoint and fix the compensation
11 of such other personnel as may be necessary to en-
12 able the Commission to carry out its functions, with-
13 out regard to the provisions of title 5, United States
14 Code, governing appointments in the competitive
15 service, and without regard to the provisions of
16 chapter 51 and subchapter III of chapter 53 of such
17 title relating to classification and General Schedule
18 pay rates, except that no rate of pay fixed under this
19 subsection may exceed the equivalent of that payable
20 for a position at level V of the Executive Schedule
21 under section 5316 of title 5, United States Code.

22 (3) PERSONNEL AS FEDERAL EMPLOYEES.—

23 (A) IN GENERAL.—The Executive Director
24 and any personnel of the Commission who are
25 employees shall be employees under section

1 2105 of title 5, United States Code, for pur-
2 poses of chapters 63, 81, 83, 84, 85, 87, 89,
3 and 90 of such title 5.

4 (B) MEMBERS OF THE COMMISSION.—
5 Subparagraph (A) shall not be construed to
6 apply to members of the Commission.

7 (4) THE COMPENSATION OF MEMBERS.—

8 (A) NON-FEDERAL EMPLOYEES.—A mem-
9 ber of the commission who is not an officer or
10 employee of the Federal Government shall be
11 compensated at a rate equal to the daily equiva-
12 lent of the annual rate of basic pay prescribed
13 for level IV of the Executive Schedule under
14 section 5315 of title 5, United States Code, for
15 each day (including travel time) during which
16 the member is engaged in the performance of
17 the duties of the Board.

18 (B) FEDERAL EMPLOYEES.—A member of
19 the commission who is an officer or employee of
20 the Federal Government shall serve without
21 compensation in addition to the compensation
22 received for the services of the member as an
23 officer or employee of the Federal Government.

24 (5) TRAVEL EXPENSES.—A member of the
25 Commission shall be allowed travel expenses, includ-

1 ing per diem in lieu of subsistence, at rates author-
2 ized for employees of agencies under subchapter I of
3 chapter 57 of title 5, United States Code, while
4 away from the home or regular places of business of
5 the member in the performance of services for the
6 Commission.

7 (b) EXPERTS AND CONSULTANTS.—With the ap-
8 proval of the Commission, the Executive Director may
9 procure temporary and intermittent services under section
10 3109(b) of title 5, United States Code.

11 (c) DETAIL OF GOVERNMENT EMPLOYEES.—Upon
12 the request of the Commission, a Federal Government em-
13 ployee may be detailed to the Commission without reim-
14 bursement, and such detail shall be without interruption
15 or loss of civil service status or privilege.

16 (d) OTHER RESOURCES.—

17 (1) IN GENERAL.—The Commission shall have
18 reasonable access to materials, resources, statistical
19 data, and other information such Commission deter-
20 mines to be necessary to carry out its duties from—

21 (A) the Library of Congress;

22 (B) the Department of Justice;

23 (C) the Office of National Drug Control
24 Policy;

25 (D) the Department of State; and

1 (E) other agencies of the executive or legis-
2 lative branch of the Federal Government.

3 (2) REQUESTS FOR RESOURCES.—The co-chair-
4 persons of the Commission shall make requests for
5 the access described in paragraph (1) in writing
6 when necessary.

7 (e) VOLUNTEER SERVICES.—Notwithstanding sec-
8 tion 1342 of title 31, United States Code, the Commis-
9 sion—

10 (1) may—

11 (A) accept and use the services of an indi-
12 vidual volunteering to serve without compensa-
13 tion; and

14 (B) reimburse the individual described in
15 subparagraph (A) for local travel, office sup-
16 plies, and for other travel expenses, including
17 per diem in lieu of subsistence, as authorized by
18 section 5703 of title 5, United States Code; and

19 (2) shall consider the individual described in
20 paragraph (1) an employee of the Federal Govern-
21 ment in performance of those services for the pur-
22 poses of—

23 (A) chapter 81 of title 5, United States
24 Code, relating to compensation for work-related
25 injuries;

1 (B) chapter 171 of title 28, United States
2 Code, relating to tort claims; and

3 (C) chapter 11 of title 18, United States
4 Code, relating to conflicts of interest.

5 (f) OBTAINING OFFICIAL DATA.—

6 (1) IN GENERAL.—Except as provided in para-
7 graph (3), the Commission may directly secure from
8 an agency of the United States information nec-
9 essary to enable the Commission to carry out this
10 title.

11 (2) PROCEDURES.—Upon the request of the co-
12 chairpersons of the Commission, the head of the
13 agency shall furnish any information requested
14 under paragraph (1) to the Commission.

15 (3) SENSITIVE INFORMATION.—The Commis-
16 sion may not have access to sensitive information re-
17 garding ongoing investigations.

18 (g) MAILS.—The Commission may use the United
19 States mails in the same manner and under the same con-
20 ditions as other departments and agencies of the United
21 States.

22 (h) BIENNIAL REPORTS.—The Commission shall
23 submit biennial status reports to Congress regarding—

24 (1) the use of resources;

25 (2) salaries; and

1 (3) all expenditures of appropriated funds.

2 (i) CONTRACTS.—

3 (1) IN GENERAL.—The Commission may enter
4 into a contract with a Federal or State agency, a
5 private firm, an institution, or an individual for the
6 conduct of an activity necessary to the discharge of
7 a duty or responsibility of the Commission.

8 (2) TIMING.—A contract, lease, or other legal
9 agreement the Commission enters into may not ex-
10 tend beyond the date of the termination of the Com-
11 mission.

12 (j) GIFTS.—The Commission may accept, use, or dis-
13 pose of a gift or donation of a service or property.

14 (k) ADMINISTRATIVE ASSISTANCE.—The Adminis-
15 trator of General Services shall provide to the Commis-
16 sion, on a reimbursable basis, the administrative support
17 services necessary for the Commission to carry out the re-
18 sponsibilities of the Commission under this title, which
19 may include—

20 (1) human resource management;

21 (2) budget;

22 (3) leasing;

23 (4) accounting; or

24 (5) payroll services.

1 (l) NON-APPLICABILITY OF FACA AND PUBLIC AC-
2 CESS TO MEETINGS AND MINUTES.—

3 (1) IN GENERAL.—The Federal Advisory Com-
4 mittee Act (5 U.S.C. App.) shall not apply to the
5 Commission.

6 (2) MEETINGS AND MINUTES.—

7 (A) MEETINGS.—

8 (i) ADMINISTRATION.—Each meeting
9 of the Commission shall be open to the
10 public, except that a meeting or any por-
11 tion of it may be closed to the public if it
12 concerns matters or information described
13 in section 552b(c) of title 5, United States
14 Code.

15 (ii) INTERESTED INDIVIDUALS.—An
16 interested individual may—

17 (I) appear at an open meeting;

18 (II) present an oral or written
19 statement on the subject matter of the
20 meeting; and

21 (III) be administered an oath or
22 affirmation.

23 (iii) NOTICE.—Each open meeting of
24 the Commission shall be preceded by time-

1 ly public notice in the Federal Register of
2 the time, place, and subject of the meeting.

3 (B) MINUTES AND PUBLIC ACCESS.—

4 (i) MINUTES.—Minutes of each open
5 meeting shall be kept and shall contain a
6 record of—

7 (I) the people present;

8 (II) a description of the discus-
9 sion that occurred; and

10 (III) a copy of each statement
11 filed.

12 (ii) PUBLIC ACCESS.—The minutes
13 and records of each open meeting and
14 other documents that were made available
15 to or prepared for the Commission shall be
16 available for public inspection and copying
17 at a single location in the offices of the
18 Commission.

19 (m) ARCHIVING.—Not later than the date described
20 in section 709, all records and papers of the Commission
21 shall be delivered to the Archivist of the United States
22 for deposit in the National Archives.

23 **SEC. 708. DIRECT APPROPRIATIONS.**

24 (a) IN GENERAL.— For the purpose of carrying out
25 this title, there is authorized to be appropriated, and there

1 is appropriated, out of amounts in the Treasury not other-
2 wise appropriated, for the fiscal year ending September
3 30, 2020, \$14,000,000, to remain available until ex-
4 pended.

5 (b) LIMITATION.—None of the funds provided by this
6 section may be used for international travel.

7 **SEC. 709. SUNSET.**

8 The Commission shall terminate 60 days after the
9 date on which the Commission submits the report required
10 under section 705(c) to Congress.

11 **TITLE VIII—LAW ENFORCEMENT**
12 **AGENCY HIRING AND EDU-**
13 **CATION**

14 **Subtitle A—Hiring**

15 **SEC. 801. LAW ENFORCEMENT AGENCY HIRING.**

16 Section 1701(b) of title I of the Omnibus Crime Con-
17 trol and Safe Streets Act of 1968 (34 U.S.C. 10381(b))
18 is amended—

19 (1) by redesignating paragraphs (22) and (23)
20 as paragraphs (23) and (24), respectively;

21 (2) in paragraph (23), as so redesignated, by
22 striking “(21)” and inserting “(22)”; and

23 (3) by inserting after paragraph (21) the fol-
24 lowing:

1 “(22) for a law enforcement agency that has a
2 substantially different racial and ethnic demographic
3 makeup than the community served by the agency,
4 to hire recruiters and enroll law enforcement officer
5 candidates in law enforcement academies to become
6 career law enforcement officers who have racial and
7 ethnic demographic characteristics similar to the
8 community;”.

9 **SEC. 802. REAUTHORIZATION OF LAW ENFORCEMENT**
10 **GRANT PROGRAMS.**

11 (a) EDWARD BYRNE MEMORIAL JUSTICE ASSIST-
12 ANCE GRANT PROGRAM.—Section 511 of title I of the
13 Omnibus Crime Control and Safe Streets Act of 1968
14 (Public Law 90–351; 82 Stat. 197), as so redesignated
15 by this Act, is amended by striking “this subpart
16 \$1,095,000,000 for each of the fiscal years 2006 through
17 2012” and inserting “this subpart, including sections 508,
18 509, and 510, \$800,000,000 for each of fiscal years 2021
19 through 2025”.

20 (b) REAUTHORIZATION OF COPS ON THE BEAT
21 GRANT PROGRAM.—Section 1001(a)(11)(A) of title I of
22 the Omnibus Crime Control and Safe Streets Act of 1968
23 (34 U.S.C. 10261(a)(11)(A)) is amended by striking “part
24 Q, to remain available until expended \$1,047,119,000 for
25 each of fiscal years 2006 through 2009” and inserting

1 “part Q, including section 1701(n), to remain available
2 until expended \$400,000,000 for each of fiscal years 2021
3 through 2025”.

4 **Subtitle B—Training**

5 **SEC. 811. DEFINITIONS.**

6 In this subtitle:

7 (1) DIRECTOR.—The term “Director” means
8 the Director of the National Museum of African
9 American History and Culture.

10 (2) ELIGIBLE PROGRAM PARTICIPANT.—The
11 term “eligible program participant” means a Fed-
12 eral, State, or local law enforcement officer or re-
13 cruiter, or a candidate in a law enforcement acad-
14 emy.

15 **SEC. 812. PROGRAM AUTHORIZED.**

16 (a) DIRECT APPROPRIATIONS.— For the purpose of
17 carrying out this subtitle, there is authorized to be appro-
18 priated, and there is appropriated, out of amounts in the
19 Treasury not otherwise appropriated, for the fiscal year
20 ending September 30, 2020, \$10,000,000, to remain avail-
21 able until expended.

22 (b) DONATIONS, GIFTS, BEQUESTS, AND DEVISES OF
23 PROPERTY.—In accordance with chapter 23 of title 36,
24 United States Code, and in furtherance of the purposes
25 of this subtitle, the Director is authorized to solicit, ac-

1 cept, hold, administer, invest, and use donated funds and
2 gifts, bequests, and devises of property, both real and per-
3 sonal.

4 (c) USE OF FUNDS.—The Director, using funds ap-
5 propriated under subsection (a) and resources received
6 under subsection (b), including through the engagement
7 of eligible program participants as appropriate and in con-
8 sultation with the National Law Enforcement Museum—

9 (1) shall develop and nationally disseminate a
10 curriculum to educate eligible program participants
11 on the history of racism in the United States; and

12 (2) shall carry out education program training
13 for eligible program participants that focuses on—

14 (A) racial reconciliation with the goal of
15 understanding the history of racism in America;

16 (B) improving relationships between law
17 enforcement and the communities they serve;
18 and

19 (C) training eligible program participants
20 who can effectively train their law enforcement
21 peers in their State and communities.

22 (d) APPLICATIONS.—The Director may seek the en-
23 gagement of an eligible program participant under sub-
24 section (c) by requiring submission of an application to

1 the Director at such time, in such manner, and based on
2 such competitive criteria as the Director may require.

3 **SEC. 813. ONLINE EDUCATION RESOURCES.**

4 (a) WEBSITE.—The Director shall maintain on the
5 website of the National Museum of African American His-
6 tory and Culture a special section designated for education
7 resources to improve awareness and understanding of the
8 history of racism in the United States and to promote ra-
9 cial reconciliation through best practices to improve rela-
10 tions between law enforcement and the communities they
11 serve. The website and resources shall be made publicly
12 available.

13 (b) INFORMATION DISTRIBUTION.—The Director
14 shall distribute information about the activities funded
15 under this subtitle through the website of the National
16 Museum of African American History and Culture, and
17 shall respond to inquiries for supplementary information
18 concerning such activities.

19 (c) BEST PRACTICES.—The information distributed
20 by the Director shall include best practices for educators.

21 **SEC. 814. NATIONAL MUSEUM OF AFRICAN AMERICAN HIS-**
22 **TORY AND CULTURE COUNCIL.**

23 The National Museum of African American History
24 and Culture Council established under section 5 of the Na-
25 tional Museum of African American History and Culture

1 Act (20 U.S.C. 80r-3), shall have governance responsi-
2 bility for the programs and activities carried out under
3 this subtitle in accordance with the National Museum of
4 African American History and Culture Act (20 U.S.C.
5 80r).

6 **SEC. 815. ENGAGEMENT OF ELIGIBLE PROGRAM PARTICI-**
7 **PANTS.**

8 (a) **IN GENERAL.**—An eligible program participant
9 shall be engaged at the discretion of the Director to par-
10 ticipate in education program activities authorized under
11 this subtitle and approved by the Director pursuant to an
12 application described in section 812(d).

13 (b) **ENGAGEMENT PERIOD.**—Engagement of eligible
14 program participants under this subtitle shall be for a pe-
15 riod determined by the Director.

16 (c) **PRIORITY.**—In engaging eligible program partici-
17 pants under section 812, the Director shall give priority
18 to applications from such participants who work for a
19 Federal, State, or local law enforcement agency that does
20 not, at the time application is made, offer any education
21 programming on the history of racism or best practices
22 to improve race relations between law enforcement and the
23 communities they serve.

1 **SEC. 816. ANNUAL REPORT.**

2 Not later than February 1 of each year, the Director
3 shall submit to the Congress a report describing the activi-
4 ties carried out under this subtitle.

5 **TITLE IX—BEST PRACTICES AND**
6 **STUDIES**

7 **SEC. 901. BEST PRACTICES.**

8 (a) IN GENERAL.—The National Criminal Justice
9 Commission established under title VIII (referred to in
10 this title as the “Commission”) shall—

11 (1) develop recommended best practices guide-
12 lines to ensure fair and effective policing tactics and
13 procedures that encourage equitable justice, commu-
14 nity trust, and law enforcement officer safety;

15 (2) include the recommended best practices de-
16 scribed in paragraph (1) in the recommendations of
17 the Commission required under section 705; and

18 (3) best practices for developing standards for
19 law enforcement officer due process.

20 (b) REQUIREMENTS.—The best practices required to
21 be developed under subsection (a) shall include—

22 (1) best practices for the hiring, firing, suspen-
23 sion, and discipline of law enforcement officers; and

24 (2) best practices for community transparency
25 and optimal administration of a law enforcement
26 agency.

1 **SEC. 902. STUDY.**

2 (a) IN GENERAL.—The Commission shall conduct a
3 study on the establishment and operation of use of force
4 review boards by States and units of local government,
5 wherein citizens can assist law enforcement agencies in re-
6 viewing use of force incidents.

7 (b) INCLUSION IN COMMISSION RECOMMENDA-
8 TIONS.—The Commission shall include a report on the
9 study conducted under subsection (a), which shall include
10 recommendations, if any, for best practices for State and
11 local use of force review boards, as well as best practices
12 for developing standards for law enforcement officer due
13 process, in the recommendations of the Commission re-
14 quired under section 705.

15 **SEC. 903. MENTAL HEALTH STUDY.**

16 (a) IN GENERAL.—The Commission shall conduct a
17 study on law enforcement officer training, crisis interven-
18 tion teams, co-responder programs, personnel require-
19 ments, Federal resources, and pilot programs needed to
20 improve nationwide law enforcement officer engagement
21 on issues related to mental health, homelessness, and ad-
22 diction.

23 (b) INCLUSION IN COMMISSION RECOMMENDA-
24 TIONS.—The Commission shall include a report on the
25 study conducted under subsection (a), which shall include

1 recommendations, if any, in the recommendations of the
2 Commission required under section 705.

3 **SEC. 904. STUDY AND PROPOSAL ON IMPROVING ACCOUNT-**
4 **ABILITY FOR DOJ GRANTS.**

5 (a) DEFINITIONS.—In this section—

6 (1) the term “covered grant” means a grant
7 awarded under a covered grant program; and

8 (2) the term “covered grant program” means—

9 (A) the Edward Byrne Memorial Justice
10 Assistance Grant Program under subpart 1 of
11 part E of title I of the Omnibus Crime Control
12 and Safe Streets Act of 1968 (34 U.S.C. 10151
13 et seq.);

14 (B) the “Cops on the Beat” program
15 under part Q of title I of the Omnibus Crime
16 Control and Safe Streets Act of 1968 (34
17 U.S.C. 10381 et seq.); and

18 (C) any other grant program administered
19 by the Attorney General that provides funds to
20 law enforcement agencies.

21 (b) STUDY AND PROPOSAL.—Not later than 1 year
22 after the date of enactment of this Act, the Attorney Gen-
23 eral shall study, and submit to Congress a proposal re-
24 garding, the possible implementation of a method to im-

1 prove accountability for law enforcement agencies that re-
2 ceive funds from covered grant programs.

3 (c) CONTENTS.—In carrying out subsection (b), the
4 Attorney General shall develop discrete performance
5 metrics for law enforcement agencies that apply for and
6 receive funds from covered grant programs, the param-
7 eters of which shall—

8 (1) establish benchmarks of progress, measured
9 on a semiannual or annual basis, as appropriate;

10 (2) require annual accounting by a recipient of
11 a covered grant of the progress made toward each
12 benchmark described in paragraph (1); and

13 (3) provide that—

14 (A) the failure to achieve a benchmark de-
15 scribed in paragraph (1) shall constitute a vio-
16 lation of the grant agreement;

17 (B) if a recipient does not cure a violation
18 by achieving the applicable benchmark not later
19 than 90 days after the date of the violation, the
20 recipient shall return the amounts of the cov-
21 ered grant to the Attorney General; and

22 (C) a law enforcement agency that violates
23 a grant agreement may not apply for a covered
24 grant for a period of 1 year.

1 **TITLE X—CLOSING THE LAW EN-**
2 **FORCEMENT CONSENT LOOP-**
3 **HOLE ACT**

4 **SEC. 1001. PROHIBITION ON ENGAGING IN SEXUAL ACTS**
5 **WHILE ACTING UNDER COLOR OF LAW.**

6 (a) IN GENERAL.—Section 2243 of title 18, United
7 States Code, is amended—

8 (1) in the section heading, by adding at the end
9 the following: “**or by any person acting**
10 **under color of law**”;

11 (2) by redesignating subsections (c) and (d) as
12 subsections (d) and (e), respectively;

13 (3) by inserting after subsection (b) the fol-
14 lowing:

15 “(c) OF AN INDIVIDUAL BY ANY PERSON ACTING
16 UNDER COLOR OF LAW.—

17 “(1) IN GENERAL.—Whoever, acting under
18 color of law, knowingly engages in a sexual act with
19 an individual who has been arrested by, is detained
20 by, or is in custody of any Federal law enforcement
21 officer, shall be fined under this title, imprisoned not
22 more than 15 years, or both.

23 “(2) DEFINITION.—In this subsection, the term
24 ‘sexual act’ has the meaning given the term in sec-
25 tion 2246.”; and

1 (4) in subsection (d), as so redesignated, by
2 adding at the end the following:

3 “(3) In a prosecution under subsection (c), it is
4 not a defense that the other individual consented to
5 the sexual act.”.

6 (b) ABUSIVE SEXUAL CONTACT.—Section 2244(a) of
7 title 18, United States Code, is amended by—

8 (1) in paragraph (4), by striking “or” at the
9 end;

10 (2) by redesignating paragraph (5) as para-
11 graph (6); and

12 (3) by inserting after paragraph (4) the fol-
13 lowing:

14 “(5) subsection (c) of section 2243 of this title
15 had the sexual contact been a sexual act, shall be
16 fined under this title, imprisoned not more than 15
17 years, or both; or”.

18 (c) DEFINITION.—Section 2246 of title 18, United
19 States Code, is amended—

20 (1) in paragraph (5), by striking “and” at the
21 end;

22 (2) in paragraph (6), by striking the period at
23 the end and inserting “; and”; and

24 (3) by inserting after paragraph (6) the fol-
25 lowing:

1 “(7) the term ‘Federal law enforcement officer’
2 has the meaning given the term in section 115.”.

3 (d) CLERICAL AMENDMENT.—The table of sections
4 for chapter 109A of title 18, United States Code, is
5 amended by amending the item related to section 2243
6 to read as follows:

 “2243. Sexual abuse of a minor or ward or by any person acting under color
 of law.”.

7 **SEC. 1002. INCENTIVE FOR STATES.**

8 (a) AUTHORITY TO MAKE GRANTS.—The Attorney
9 General is authorized to make grants to States that have
10 in effect a law that—

11 (1) makes it a criminal offense for any person
12 acting under color of law of the State to engage in
13 a sexual act (as defined in section 2246 of title 18,
14 United States Code) with an individual who has
15 been arrested by, is detained by, or is in custody of
16 any law enforcement officer; and

17 (2) prohibits a person charged with an offense
18 described in paragraph (1) from asserting the con-
19 sent of the other individual as a defense.

20 (b) REPORTING REQUIREMENT.—A State that re-
21 ceives a grant under this section shall submit to the Attor-
22 ney General, on an annual basis, information on—

23 (1) the number of reports made to law enforce-
24 ment agencies in that State regarding persons en-

1 gaging in a sexual act (as defined in section 2246
2 of title 18, United States Code) while acting under
3 color of law during the previous year; and

4 (2) the disposition of each case in which sexual
5 misconduct by a person acting under color of law
6 was reported during the previous year.

7 (c) APPLICATION.—A State seeking a grant under
8 this section shall submit an application to the Attorney
9 General at such time, in such manner, and containing
10 such information as the Attorney General may reasonably
11 require, including information about the law described in
12 subsection (a).

13 (d) GRANT AMOUNT.—The amount of a grant to a
14 State under this section shall be in an amount that is not
15 greater than 10 percent of the average of the total amount
16 of funding of the 3 most recent awards that the State re-
17 ceived under the following grant programs:

18 (1) Part T of title I of the Omnibus Crime Con-
19 trol and Safe Streets Act of 1968 (34 U.S.C. 10441
20 et seq.) (commonly referred to as the “STOP Vio-
21 lence Against Women Formula Grant Program”).

22 (2) Section 41601 of the Violence Against
23 Women Act of 1994 (34 U.S.C. 12511) (commonly
24 referred to as the “Sexual Assault Services Pro-
25 gram”).

1 (e) GRANT TERM.—

2 (1) IN GENERAL.—The Attorney General shall
3 provide an increase in the amount provided to a
4 State under the grant programs described in sub-
5 section (d) for a 2-year period.

6 (2) RENEWAL.—A State that receives a grant
7 under this section may submit an application for a
8 renewal of such grant at such time, in such manner,
9 and containing such information as the Attorney
10 General may reasonably require.

11 (3) LIMIT.—A State may not receive a grant
12 under this section for more than 4 years.

13 (f) USES OF FUNDS.—A State that receives a grant
14 under this section shall use—

15 (1) 25 percent of such funds for any of the per-
16 missible uses of funds under the grant program de-
17 scribed in paragraph (1) of subsection (d); and

18 (2) 75 percent of such funds for any of the per-
19 missible uses of funds under the grant program de-
20 scribed in paragraph (2) of subsection (d).

21 (g) DIRECT APPROPRIATIONS.—For the purpose of
22 making grants under this section, there is authorized to
23 be appropriated, and there is appropriated, out of amounts
24 in the Treasury not otherwise appropriated, for the fiscal

1 year ending September 30, 2020, \$25,000,000, to remain
2 available until expended.

3 (h) DEFINITION.—For purposes of this section, the
4 term “State” means each of the several States and the
5 District of Columbia, Indian Tribes, and the Common-
6 wealth of Puerto Rico, Guam, American Samoa, the Vir-
7 gin Islands, and the Northern Mariana Islands.

8 **SEC. 1003. REPORTS TO CONGRESS.**

9 (a) REPORT BY ATTORNEY GENERAL.—Not later
10 than 1 year after the date of enactment of this Act, and
11 each year thereafter, the Attorney General shall submit
12 to Congress a report containing—

13 (1) the information required to be reported to
14 the Attorney General under section 1002(b); and

15 (2) information on—

16 (A) the number of reports made, during
17 the previous year, to Federal law enforcement
18 agencies regarding persons engaging in a sexual
19 act (as defined in section 2246 of title 18,
20 United States Code) while acting under color of
21 law; and

22 (B) the disposition of each case in which
23 sexual misconduct by a person acting under
24 color of law was reported.

1 (b) REPORT BY GAO.—Not later than 1 year after
2 the date of enactment of this Act, and each year there-
3 after, the Comptroller General of the United States shall
4 submit to Congress a report on any violations of section
5 2243(c) of title 18, United States Code, as amended by
6 section 1001, committed during the 1-year period covered
7 by the report.

8 **TITLE XI—EMERGENCY**
9 **FUNDING**

10 **SEC. 1101. EMERGENCY DESIGNATION.**

11 (a) IN GENERAL.—The amounts provided under this
12 Act, or an amendment made by this Act, are designated
13 as an emergency requirement pursuant to section 4(g) of
14 the Statutory Pay-As-You-Go Act of 2010 (2 U.S.C.
15 933(g)).

16 (b) DESIGNATION IN SENATE.—In the Senate, this
17 Act, and the amendments made by this Act, is designated
18 as an emergency requirement pursuant to section 4112(a)
19 of H. Con. Res. 71 (115th Congress), the concurrent reso-
20 lution on the budget for fiscal year 2018.